

# TO THE MAYOR AND COUNCILLORS OF THE MACKENZIE DISTRICT COUNCIL

#### Membership of the Council:

Claire Barlow (Mayor)
Cr Russell Armstrong
Cr Murray Cox
Cr Noel Jackson
Cr James Leslie
Cr Graham Smith
Cr Evan Williams

Notice is given of an Extraordinary Meeting of the Mackenzie District Council to be held on Monday 8 August, 2016, at 1:30pm to hear submissions on the following:

- Draft Responsible Freedom Camping Bylaw 2016
- Draft Fire Prevention and Nuisance Burning Bylaw 2016

**VENUE:** 

Council Chambers, Fairlie

**BUSINESS:** 

As per the attached agenda.

WAYNE BARNETT
CHIEF EXECUTIVE OFFICER



### **MACKENZIE DISTRICT COUNCIL**

Agenda for Extraordinary Council Meeting Monday 8 August, 2016 1:30pm

**APOLOGIES:** 

**DECLARATIONS OF INTEREST:** 

**REPORTS:** 

1. Hear Submissions on the Draft Responsible Freedom Camping Bylaw 2016 and the Draft Fire Prevention and Nuisance Burning Bylaw 2016

ADJOURNMENTS: 3pm - Afternoon Tea

# **MACKENZIE DISTRICT COUNCIL**

**REPORT TO:** 

MACKENZIE DISTRICT COUNCIL

FROM:

**PROJECTS & ADMINISTRATION MANAGER** 

SUBJECT:

HEARING OF SUBMISSIONS TO DRAFT BYLAWS

**MEETING DATE:** 

**AUGUST 8 2016** 

REF:

PAD 10/3/1

#### **PURPOSE OF REPORT:**

To provide information for the hearing of submissions to the following:

Draft Responsible Freedom Camping Bylaw 2016

• Draft Fire Prevention and Nuisance Burning Bylaw 2016

This report includes a list of submissions received, a hearing timetable and a copy of all submissions received.

#### **STAFF RECOMMENDATIONS:**

- 1. That the report be received.
- 2. That the Council receive the submissions attached.
- 3. That the Council hear from the four submitters who wished to speak to their submissions.

WAYNE BARNETT
CHIEF EXECUTIVE OFFICER

# **Table of Submitters**

# **Draft Responsible Freedom Camping Bylaw 2016**

Name	Organisation	Hearing Time
Garth Nixon	Mackenzie District Council	1.35pm
James Imlach	New Zealand Motor Caravan Association Inc	1.50pm (via Skype)
Graeme Vaughan		2.05pm
Did Not Wish to be Heard		
Stella Sweney		
Christine Gabites		
David Gabites		
Jan Danrell		
Peter Foote		
Grant Pearson		
David Murphy		
Jill Selbie		
Eleanor Harris-Brouwer		
Ciprian Toader		
Marion Seymour		
Peter Race		
Patricia Shuker		

# **Draft Fire Prevention and Nuisance Burning Bylaw 2016**

Name	Organisation	Hearing Time
Phillip McKay	Fairlie Fire Brigade Chief	2.20pm

1 August 2016

0 1 AUG 2016

#### Staff submission

Draft Responsible Freedom Camping Bylaw 2016

Diagrams 3 and 7 Lake Ruataniwha West End indicates two areas suitable for Freedom Camping.

One of the areas currently identified is an un-activated Nohoanga site and not available for camping.

This site should be removed from the bylaw and shown as prohibited camping.

The remaining site is approximately 7000m2 so should provide sufficient space.



\* Noboanga site to be removed

**Garth Nixon** 

**Community Facilities Manager** 

Wishes to be heard ~





01 August 2016

Mackenzie District Council P O Box 52 FAIRLIE 7949

By email to: submissions@mackenzie.govt.nz

# SUBMISSION ON THE MACKENZIE DISTRICT COUNCIL - DRAFT RESPONSIBLE (FREEDOM) CAMPING BYLAW 2016

#### **INTRODUCTION**

- 1. The New Zealand Motor Caravan Association Inc. (NZMCA) appreciates the opportunity to submit on the Mackenzie District Council (Council) draft Responsible (Freedom) Camping Bylaw 2016 (the bylaw). We note this is a review of the Council's existing freedom camping bylaw 2014, and that Council staff have discussed recent issues and potential solutions with our CEO, Bruce Lochore, and National Policy & Planning Manager, James Imlach.
- 2. The NZMCA is a strong advocate for responsible freedom camping in legitimate certified self-contained (CSC) vehicles. In support of local government, the Association recently adopted a higher standard for vehicle self-containment and has commissioned Standards NZ to undertake a formal review of NZS 5465:2001. Local Government New Zealand (LGNZ), the Council and other key stakeholders support this approach.
- 3. Motor caravanning and freedom camping are traditional recreational activities that provide for our members' social and economic well-being. Travelling in a CSC motor caravan also enables members and the communities they visit to provide for their health and safety, while minimising any adverse effects on the environment. Today, over 66,500 NZMCA members share a passion for exploring our country at leisure in their purpose-built motor caravans. The bylaw affects tens-of-thousands of NZMCA members who enjoy freedom camping.

#### **POSITION SUMMARY**

4. The NZMCA generally supports the main thrust of the bylaw and recommends amending the revised definitions of *self-contained camping* and *self-contained vehicle*.

#### SELF-CONTAINED CAMPING AND SELF-CONTAINED VEHICLES

5. The bylaw generally permits freedom camping on Council controlled or managed land in legitimate CSC vehicles only. The NZMCA supports this approach, including amending the bylaw to clarify what constitutes a legitimate CSC vehicle and targeting low-end 'sleepervans' who have taken advantage of a perceived loophole under NZS 5465:2001. However, we have some concerns with the revised definitions of *self-contained camping* and *self-contained vehicle* as they set a much higher standard than what is needed to address the actual issues:

#### Self-contained camping

For the avoidance of doubt camping of any kind where ablution activities involve the use of <u>public toilets</u>, portable toilets not located and used in a fully private facility, or undertaking ablution activities in the natural environment, are excluded from being considered self-contained camping.

#### Self-contained vehicle

2. The toilet facility must be located and able to be used within the vehicle itself at all times (under both day and night time configurations) without having to move the toilet or reconfigure the internal layout of the vehicle.

#### [Our emphasis]

6. The Statement of Proposal (SOP) explains the rationale behind the amendments to both definitions:

The 2014 Bylaw was developed on the basis that freedom camping in self-contained vehicles would be appropriate in most locations, as these parties would not be reliant on having external services available. However, in practice, a number of self-contained vehicles are imposing pressures on existing facilities and services. Where external facilities such as toilets are not available this has had a negative consequence for the natural environment. A number of vehicles which meet the current definition of being self-contained have facilities that are never or infrequently utilised. This is particularly the case where vehicles do not have a separate and partitioned toilet area within the vehicle.

In order for the bylaw to manage camping as intended, it is necessary to amend the definitions to ensure that facilities within vehicles are both available and suitable for their intended use. To raise the standard of facilities campers are required to have, amendments to the definitions of self-contained vehicle and self-contained camping are proposed.

7. Accordingly, the primary issue is with low-end "certified" sleepervans whose occupants have no real ability or intent on using their on-board portable toilets. The proposed amendments to the bylaw are therefore designed to address this particular issue. The budget campers that the bylaw primarily aims to address are quite distinct from those travelling in legitimate CSC vehicles, who can and do use their on-board facilities while freedom camping. Occasionally, the same

responsible visitors may use public facilities, e.g. toilets and rubbish bins while day tripping throughout the district.

- 8. The revised definition of *self-contained camping* effectively prohibits visitors travelling in legitimate CSC vehicles from using public toilets while freedom camping. In doing so, these visitors are liable for a \$200 infringement notice for a breach of bylaw. Furthermore, the same visitors 'day tripping' and using public toilets (alongside other legitimate day trippers) put themselves at risk of receiving a \$200 infringement notice if, for example, they are perceived to be 'preparing to camp' (an offence under section 20 of the Freedom Camping Act 2011). While this may seem pedantic, many local authorities continue to rely on this provision under the Act to manage potential non-compliance issues.
- 9. LGNZ and the Council have supported the NZMCA's quest to review NZS 5465:2001 by making it abundantly clear to all stakeholders that any vehicle seeking certification must provide a readily accessible toilet within the vehicle. To that end, we have internally adopted the following amendments to section 6 of NZS 5465, followed by a formal amendment through Standards NZ:

#### 6.1 Minimum requirements

The motor caravan or caravan shall be equipped with a toilet that is adequately restrained or secured when travelling. The toilet shall be readily usable within the vehicle including sufficient head and elbow room at all times, even with the bed made up.

Any permanent toilets are to be installed in accordance with the manufacturer's instructions or to comply with the sanitary requirements of the NZBC.

#### C6.1

For the avoidance of doubt, section 6.1 means a portable toilet must be readily usable within the vehicle at any time. In addition to this, a person may also use a portable toilet externally, e.g. within a toilet tent or under an awning, where it is appropriate and convenient to do so.

- 10. The amended definition of *self-contained vehicle* suggests only vehicles with permanently fixed toilets are permitted to freedom camp. This is a much higher standard than what is current supported by the above review, i.e. portable toilets are still permitted provided they can be used within the vehicle at any time. However, there are occasions when the same portable toilet may be used external to the vehicle in appropriate places, e.g. in DOC campsites.
- 11. It appears the Council wants to ensure those who freedom camp do not overwhelm public toilets, and therefore portable toilets must be adequately accessible for use within a vehicle, which the NZMCA supports. Unfortunately, the revised wording is slightly misleading and can be interpreted to suggest visitors travelling in CSC vehicles cannot use public facilities at any time. Their portable toilets must be permanently fixed to the vehicle in order to comply with the bylaw. This is a much higher standard than what any other local authority has adopted. It also goes beyond the revised approach supported by NZMCA and local government.

- 12. In the absence of a national freedom camping policy, all visitors are expected to abide by 60-odd freedom camping bylaws nationwide. Bylaws and policies invariably differ between districts, which can be confusing for visitors. To provide a simple policy from Cape Reinga to Bluff we are proposing a consistent approach towards CSC freedom camping that addresses many of the issues local authorities struggle with today. For this approach to succeed and as we collectively work through the review of NZS 5465:2001, all bylaws need to apply a consistent approach when defining self-contained camping and vehicles. Anything less will only exacerbate the existing issues and make it difficult for local government and the industry to support a nationally consistent regime.
- 13. To that end, we propose the following amendments that we submit will continue to meet the Council's expectations and remain consistent with the revised wording currently sitting with Standards NZ

#### Self-contained camping

For the avoidance of doubt, camping of any kind where ablution activities involve the use of public toilets, portable toilets not located and used in a fully private facility, or undertaking ablution activities in the natural environment, are excluded from being considered self-contained camping.

#### Self-contained vehicle

- 2. The toilet facility must be readily usable within the vehicle including sufficient head and elbow room at all times, even with the bed made up. located and able to be used within the vehicle itself at all times (under both day and night time configurations) without having to move the toilet or reconfigure the internal layout of the vehicle.
- 14. The NZMCA would appreciate the opportunity to speak to this submission at the hearing.

Yours faithfully

THE NEW ZEALAND MOTOR CARAVAN ASSOCIATION INC.

#### James Imlach

National Policy and Planning Manager

Phone 09 298 5466 ext.705

Mobile 027 298 5648

Email james@nzmca.org.nz

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# Mackenzie District Council SUBMISSION FORM

We welcome your submission.
You can post, fax, email or hand deliver it by 3pm on Tuesday 2 August 2016.

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# Please use this form for your submission

Which bylaw or policy are your comments about? Please use a separate form for each bylaw or policy that you want to comment on.

Draft Responsible Freedom Camping Bylaw 2016	
☐ Draft Fire Prevention and Nuisance Burning Bylaw 2016	
☐ Draft Class 4 Gambling Venue Policy 2016	3 0 JUL 2016
☐ Draft Racing Board Venue Policy 2016	0 50L 2010
Please indicate whether you wish to be heard at a hearing:  I wish to be heard in support of my submission  I do not wish to be heard in support of my submission  Full name of submitter:  Craeme  Ruce  Ocuchan	
Postal address: 56 Totara DRIVE TWIZE	<u> </u>
Phone: 0277728615 Email: greene vous	man @ Parmende. Co. MZ
Signature: Date: Date:	*

Submissions to the above draft bylaws and draft policies will be heard at the Council chambers in Fairlie **Monday 8 August 2015 starting at 1:30pm**. If you wish to be heard, you will need to keep your presentation to 10 minutes maximum. Councillors will have read your written submission prior to the meeting.

Please note that any submissions made will be available to the public and that any hearing and meetings on the draft bylaws and policies will be open to the public.

Please return to the Mackenzie District Council by:

- posting it to: Mackenzie District Council, PO Box 52, Fairlie 7949
- emailing it to: submissions@mackenzie.govt.nz
- faxing it to: (03) 685 8533, or
- delivering it to the Council Offices in Main Street, Fairlie or Market Place, Twizel.

# My submission(s):

Lamping and shorten the stag of nights
2. I change with the reasons for change,
@ Make all camps visible from the main road to encourage all vans into one area, eg The east end of hake Rupatraniuha
b. Part a row of bollards at the 20 meter from the Shore and around the edge of the trees to Keep everyone in a confined area
c. Put in a toilet in the middle of the row of bollowolf with a Kexti and registration envelops. Charge a fee a night on entry. This must be visable to all compers so in sure is some don't pay they would be spoken to
d. The fee as clone by Doc camps is acceptal.  and also there is a namp fee charged on take.  Benmore which also allows use of the tortes
e This allows day boostes and picnicers the use of the torlets
e hope Pully this would stop campers traveling further and camping in spots is Behind man mable hill which I have viewed many a tippe from my yeard, but not as much as since the east end of the lake opened.

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Please indicate whether you wish to be heard at a hearing:  ☐ I wish to be heard in support of my submission ☐ I do not wish to be heard in support of my submission
Full name of submitter: STELLA MARGARET SWENEY
Postal address: PO BOX 12, LAKE TEKADO
Phone: 03 6806222 Email: Stellaswency Degmail.com
Signature: Date: 25 July 2016
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#### **SUBMISSION: RESPONSIBLE FREEDOM CAMPING BYLAW 2016**

#### PROPOSED AMENDMENTS TO THE 2014 FREEDOM CAMPING BYLAW

#### 1. RENAME THE BYLAW to Responsible Freedom Camping Bylaw.

Use of the term 'responsible' is in line with Tourism Industry Aotearoa which also uses and promotes this approach. This amendment is supported although there is an argument to just name the bylaw as the Responsible Camping Bylaw as this is the term used by TIA for the NZ Forum dealing with issues raised by freedom camping.

2. CHANGE THE DEFINITIONS OF SELF-CONTAINED VEHICLE AND SELF-CONTAINED CAMPING: This change to the bylaw is strongly supported, however, what the changes will be are not stated. There needs to be a statement of the intent of Council, such as to make the changes to the definitions of SCV and SCC to those that are currently being suggested by the NZMCA.

# 3. REDUCE THE NUMBER OF NIGHTS THAT FREEDOM CAMPING MAY TAKE PLACE:

The proposed change from a 7 night stay to 3 nights is supported and must be in line with the definitions of complete self-containment for 3 nights in terms of waste management.

#### 4. PROHIBITIONS AND RESTRICTIONS:

- Tekapo Township: This is strongly supported for the reasons given. Please ensure the township boundary is clear by using a map as part of the bylaw. Is there a case for having a similar prohibition for Twizel township?
- Lake Ruataniwha: Increased protection of the stated areas is supported around this lake. There may be a case for increased protection for Lake Poaka also.
- Enforcement: There is no change to the enforcement provisions in the current bylaw. Does Council have a strategy to ensure effective enforcement?

#### **FURTHER COMMENT:**

The number of Freedom campers is projected to continue to increase over the next few years. Providing protection for township and lakeside areas that have

proven to be hotspots is essential and the proposed changes address some of these challenges. It is critical for the Council also to address the criticism that will arise of the "not in my backyard" solution proposed by several of the changes. The high numbers of campers looking for free or cheap camping options will continue. Freedom campers will continue to come in large numbers to camp at Lakes Macgregor, Alexandrina, Pukaki and around the foreshore of Tekapo away from the township. Alongside making the changes to the Freedom Camping Bylaw I urge the Council to also be in a position to offer designated areas for low cost camping where toilets and rubbish collection are provided, similar to those provided by DOC. The message must be — responsible camping not free camping.



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☐ Draft Racing Board Venue Policy 2016
Please indicate whether you wish to be heard at a hearing:  I wish to be heard in support of my submission  I do not wish to be heard in support of my submission
Full name of submitter: Christine Marie Gabites.
Postal address: 136 Evens St Timaru
Phone: 036866359 Email: c.gabites axtic.co.nz
Signature: Date: Date:
.f.

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#### FREEDOM CAMPING SUBMISSION

I am a retired woman with a small campervan. Lam a members of the NZMA and my van is fully self-contained as per the requirements of the New Zealand Standard 5465:2001 and the NZMA. I have the self-containment sticker on the back of my van and the warrant displayed on the front. I am responsible and vigilant about where I park, and always use the porta potty which is part of my requirement if there are no camping or public facilities available. I dump, in an official dump, all grey and black water. On the basis of changing the by-law it looks as if you will be throwing me out of areas for freedom campers, or expecting me to buy an upgraded van with similar facilities to meet these new district requirements which are not at all welcoming.

I frequent and love exploring the South Canterbury area and belong to a sub group of the NZMA that is based in SC, so we often have rallies in SC.

In regards to the changes proposed to the Freedom Camping Bylaw 2014 I would like to make these points for discussion.

#### **TITLE AND DEFINITIONS**

- 1. Changing the **title** to include 'responsible' is admirable and supported.
- 2. **Self contained camping.** The changes to the wording are supported.
- 3. \*\*A definition of 'freedom camping' should be inserted here. Eg. Freedom camping means to stay or intend to stay overnight in any portable or temporary accommodation."
  Reason (Some of the restrictions in the proposal are too vague and don't differentiate between a visitor in a campervan who is staying the day (in Tekapo, by the lake etc) or staying over night. Maybe "staying over- night, and some times of staying say from 6.00pm until 9.00am would be regarded as a 'freedom camping'.
- 4. Self contained vehicle.

The NZMA proposal on self- containment is as below. As the major certifying agency under the Self-Containment Standard, the NZMCA Board has taken action to protect the credibility of the Standard by ensuring that ill-equipped 'bottom end' vehicles can no longer to be certified as self-contained.

At the meeting Board members agreed that raising the benchmark for permitted toilets in Certified Self-Contained vehicles will require the Standards Authority to approve the following amendments (in red) to sections 6.1 and 6.3 of NZS 5465:

Minimum requirements

The motor caravan or caravan shall be equipped with a toilet that is adequately restrained or secured when travelling. The toilet shall be readily usable within the vehicle including sufficient head and elbow room at all times, even with the bed made up.

(ie It does not require the facility to be fixed at ALL times.)

The proposed McKenzie District by-law is requiring the facility to be fixed AT ALL TIMES. I cannot see how this makes any difference to how responsible a camper is whether the facility is fixed all the time or not. It is a BEHAVIOURAL PROBLEM RATHER THAN AN

EQUIPMENT PROBLEM. The key is that the camper uses their own facility when required. (Personally I regard myself as a responsible camper and fit the requirements of the NZMA and other districts surrounding the McKenzie District.)

I would not like to see different rules applied to visitors as they cross the border, in fact I believe consistency of all by-laws relating to freedom camping in NZ would encourage visitors to know the rules, obey them, and feel confident in their travels around New Zealand. No visitor is going to look at the bylaws of each district as they drive around.

- a) most visitors won't even know there are different rules and may be penalised by your enforcement officer for not having a fixed facility, or
- b) not bother to stop in McKenzie District at all. The focus is in the wrong place, it should be on HAVING the facility, rather than fixing it to the van floor!
- \*What is needed is a simple, consistent approach from every Council in the country, welcoming Motorhome Tourism with the strict proviso that freedom camping on council-controlled land is limited to Certified Self Contained vehicles only.

**RESTRICITONS FOR FREEDOM CAMPERS** It is of concern that the proposed by law restricts campers, even if they want to -

- Park and shop (just because someone is driving a campervan doesn't mean they cant park near the shops and buy a meal/groceries/clothes/a helicopter ride) DO YOU WANT THE BUSINESS?
- 2. Park in Tekapo and look at the church
- 3. Park and have a picnic by the lake (If I want to take my family and my campervan and have a picnic by the lake and make a cup of tea in the van I can park it close to the water. I understand from the by-law that is permissible. If I want to stay overnight then I need to reverse 20 metres? Then if I want to picnic the next day by the lake I can move forward in the morning?

#### **SUBMISSIONS**

- 1. That point 2 under "self-contained vehicle" in the draft by-law is in line with the wording of the NZMA. This will allow responsible freedom campers WITH facilities fixed and mobile able to stay, and those with only a station wagon as a bed are restricted.
- 2. That this bylaw is consistent with other bylaws across the country.
- That responsible freedom campers be allowed to park for normal visitor activities (shopping, walking to the church, picnicking) in restricted areas, and only have restrictions placed on them when they are staying overnight.
- 4. That the definition of "responsible freedom camping" be included in the by-law.
- 5. That the McKenzie District Council relinquish its negative attitude. Freedom campers and increased tourist numbers are here to stay, and the Council needs to be more positive and

proactive over this problem. The Council should be sourcing a place for freedom campers to stay, a short distance from main centres, and make overtures to farmers? Businesses? Genesis? Ecan? And others to obtain some land for Freedom Campers as a Community gesture. It needs to provide a basic facility such as a DOC style toilet, plus a regularly emptied skip for rubbish. The Council need to stop trying to sweep this problem away but find a result to be proud of, at minimum cost.

Regards – Jan Danrell. 16 Birkenhead Street, Avonhead, Christchurch 8042. 0211762102

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☐ Draft Racing Board Venue Policy 2016	
Please indicate whether you wish to be  I wish to be heard in support of my submission  I do not wish to be heard in support of my subm	•
Full name of submitter: David Vernon	Bruce Gabites
Postal address: 136 Evans St	Timaru
Phone: <u>036866359</u>	Email:
Signature: DV B Calif	Date: 31-7.16

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0 1 AUG 2016

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Please indicate whether you wish to be heard at a hearing:  ☐ I wish to be heard in support of my submission ☐ I do not wish to be heard in support of my submission
Full name of submitter: Jan L. Danrell  Postal address: 16 Birkenhead St. Christchurch 8042  Phone: 0211762102 Email: danrell axtra.co.NZ  Signature: JLDanrell Date: 28/7/16
Submissions to the above draft bylaws and draft policies will be heard at the Council chambers in Fairlie <b>Monday 8 August 2015 starting at 1:30pm</b> . If you wish to be heard, you will need to keep your presentation to 10 minutes maximum. Councillors will have read your written submission prior to the meeting.

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The motor caravan or caravan shall be equipped with a toilet that is adequately restrained or secured when travelling. The toilet shall be readily usable within the vehicle including sufficient head and elbow room at all times, even with the bed made up.

(ie It does not

require the facility to be fixed at ALL times.)

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**RESTRICITONS FOR FREEDOM CAMPERS** It is of concern that the proposed by law restricts campers, even if they want to -

- 1. Park and shop (just because someone is driving a campervan doesn't mean they cant park near the shops and buy a meal/groceries/clothes/a helicopter ride) DO YOU WANT THE BUSINESS?
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#### **SUBMISSIONS**

- 1. That point 2 under "self-contained vehicle" in the draft by-law is in line with the wording of the NZMA. This will allow responsible freedom campers WITH facilities fixed and mobile able to stay, and those with only a station wagon as a bed are restricted.
- 2. That this bylaw is consistent with other bylaws across the country.
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proactive over this problem. The Council should be sourcing a place for freedom campers to stay, a short distance from main centres, and make overtures to farmers? Businesses? Genesis? Ecan? And others to obtain some land for Freedom Campers as a Community gesture. It needs to provide a basic facility such as a DOC style toilet, plus a regularly emptied skip for rubbish. The Council need to stop trying to sweep this problem away but find a result to be proud of, at minimum cost.

Regards – Jan Danrell. 16 Birkenhead Street, Avonhead, Christchurch 8042. 0211762102



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or each bylaw or policy that you want to co	omment on.
☐ Draft Responsible Freedom Camping B	Bylaw 2016
☐ Draft Fire Prevention and Nuisance Bur	rning Bylaw 2016 0.1 AUG 2016
☐ Draft Class 4 Gambling Venue Policy 2	2016
☐ Draft Racing Board Venue Policy 2016	
Please indicate whether you wish to be    wish to be heard in support of my submission   do not wish to be heard in support of my submission	· ·
Full name of submitter: Peter	Foote.
Postal address: 30 Alloway	Street Fairlie
Phone: 03 685 803 0	Email: Skipete @ xtra. CO. NZ
Signature: 4 506	Date: 30 · 7 · 16

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# My submission(s):

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#### FREEDOM CAMPING SUBMISSION

Person

I am a retired weman with a small campervan. I am a member of the NZMA and my van is fully self-contained as per the requirements of the New Zealand Standard 5465:2001 and the NZMA. I have the self-containment sticker on the back of my van and the warrant displayed on the front. I am responsible and vigilant about where I park, and always use the porta potty which is part of my requirement if there are no camping or public facilities available. I dump, in an official dump, all grey and black water. On the basis of changing the by-law it looks as if you will be throwing me out of areas for freedom campers, or expecting me to buy an upgraded van with similar facilities to meet these new district requirements which are not at all welcoming.

I frequent and love exploring the South Canterbury area and belong to a sub group of the NZMA that is based in SC, so we often have rallies in SC.

In regards to the changes proposed to the Freedom Camping Bylaw 2014 I would like to make these points for discussion.

#### **TITLE AND DEFINITIONS**

- 1. Changing the title to include 'responsible' is admirable and supported.
- 2. **Self contained camping.** The changes to the wording are supported.
- 3. \*\*A definition of 'freedom camping' should be inserted here. Eg. Freedom camping means to stay or intend to stay overnight in any portable or temporary accommodation." Reason (Some of the restrictions in the proposal are too vague and don't differentiate between a visitor in a campervan who is staying the day (in Tekapo, by the lake etc) or staying over night. Maybe "staying over- night, and some times of staying say from 6.00pm until 9.00am would be regarded as a 'freedom camping".
- 4. Self contained vehicle.

The NZMA proposal on self- containment is as below. As the major certifying agency under the Self-Containment Standard, the NZMCA Board has taken action to protect the credibility of the Standard by ensuring that ill-equipped 'bottom end' vehicles can no longer to be certified as self-contained.

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- ⊗ Draft Responsible Freedom Camping Bylaw 2016
- o Draft Fire Prevention and Nuisance Burning Bylaw 2016
- o Draft Class 4 Gambling Venue Policy 2016
- o Draft Racing Board Venue Policy 2016

#### Please indicate whether you wish to be heard at a hearing:

- O I wish to be heard in support of my submission
- ⊗ I do not wish to be heard in support of my submission

Full name of submitter: Grant Ronald Pearson

Postal address: PO Box 96, Twizel 7944

···<del>·</del>

Phone: <u>027 346 4541</u> Email: <u>grant.eureka@xtra.co.nz</u>

Signature: Date: 31 July 2016

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#### My submission:

In my view, the draft proposed "Responsible Freedom Camping Bylaw 2016" is rather short-sighted and will not fix the problems of "Freedom Camping". Restricting small areas will only shift the problem.

It has been a perceived traditional right for New Zealanders to be able to camp for the night, in our pursuit to travel and recreate. However, the shear numbers of campers in vans and mobile homes has placed too much pressure for this right to camp and restrictions must be imposed. A careful balance should be sought so that a way of life of New Zealanders can be preserved.

The areas where "Freedom Camping" is prohibited should include all residential zones, not just Tekapo township. Tekapo has traditionally suffered the most from "Freedom Camping", however they are not alone. To stop the problem from just shifting from one area to another, I would propose to include an area of 1km around all residential zones, and within 1km of designated camping areas or camp-grounds, to also be included within this prohibited area. Without a more comprehensive ban, camping can take place along any residential street, public reserve, green-space, council owned land or carpark.

The huge increase in numbers of those "Freedom Camping" in the Mackenzie District is from both domestic and foreign travellers. There is currently a gross lack of facilities within the district to cater for these visitors.

The nature of camp-grounds has changed to that of holiday parks with the cost of additional facilities. Along with compliance costs, the corresponding increases in overnight fees makes "Freedom Camping" a more attractive option for travellers. The Mackenzie District Council should be looking at facilitating more basic, cost effective, camping areas such as what the Department of Conservation provide. The basics of toilets, water, refuse disposal and security are usually all that "Freedom Campers" require.

It should be emphasised that "Freedom Camping" is not actually free! The costs of refuse, sewage, water, roads and reserves is being paid for by rate payers, not the campers. If basic camping areas can be provided, then a nominal fee can be charged and collected to pay for the facilities. If a viable option is provided for travellers, then problems associated with "Freedom Camping" should be alleviated.

An area not raised in the draft bylaw is the visual impact of large groups of campervans congregating in designating areas close to main highways and residential areas. This was evident by this visual pollution at the Lake Tekapo lookout carpark and at Lake Ruataniwha. The visual impact must also be taken into account when designating camping areas.

Lake Tekapo township has the option of allowing "Freedom Camping" within the Regional Park close to town. This area has a toilet block and has been open for some mobile home users.

Restricting the number of nights to three, for camping in selected areas, sounds very reasonable.

"Freedom Camping" is an issue many regions within New Zealand are facing. The Mackenzie District Council should be seeking a more nation-wide approach with some rulings being universal throughout the country. I would propose a push for an increase in vehicle registration fees for mobile homes and vans equipped for camping, with that extra revenue being passed onto councils to help pay for improved facilities. Vehicles without proper enclosed sanitary facilities could be more heavily taxed to make them less financially viable and discourage this type of vehicle use.

Myself, I enjoy being able to camp for the night beside one of our beautiful lakes. However, I have also been faced with trying to access Lake Ruataniwha and had access blocked by mobile home users taking claim to public space with their large vehicles, awnings, generators, clothes-lines, barbeques, deck chairs, etc. and within sight of a camp-ground. In my view this is free-loading, not "Freedom Camping".



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·
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□ Draft Class 4 Gambling Venue Policy 2016
□ Draft Racing Board Venue Policy 2016
Please indicate whether you wish to be heard at a hearing:  I wish to be heard in support of my submission  do not wish to be heard in support of my submission
Full name of submitter: David John Murphy
Postal address: PO BOX 27 Twizel 7944
Phone: 0274909609 Email: djmurphy extra co nz
Signature: Date: 31 July 2016
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Submission to: Mackenzie District Council

Subject of submission: Draft Responsible (Freedom) Camping Bylaw 2016

My submission is:

Section 3 Interpretation, subsection 3.1 Self-contained vehicle, clause 2

The toilet facility must be located and able to be used within the vehicle itself at all times (under both day and night time configurations) without having to move the toilet or reconfigure the internal layout of the vehicle.

I am a member of the New Zealand Motor Caravan Association (NZMCA) and support their initiative in introducing self-containment standards. I understand that the growing number of the smaller rental camping vehicles is causing concern amongst Councils who have responsibilities along prime tourism routes. I am aware that the NZMCA is promoting a change to their self-containment standards relating to the use of portable toilets, the essence of which is outlined as follows:

The portaloo must be able to be used within the vehicle at any time. It must be restrained whilst travelling – only vehicles that are equipped with toilets that are deemed to be in a position suitable for practical use at all times within the vehicle will be certified. This will mean that the toilet will need to be in a position where it is able to be used with the bed made up – not buried and not used outside the vehicle. They may be stowed under the bed but must be readily accessible without going outside. (Extract from Issue 321 of the NZMCA magazine "The Motor Caravanner")

While recognizing that a "tightening up" of the portable toilet standards is warranted, my concern is that the changes you are proposing within your definition of "Self-contained vehicle" are too onerous and are inconsistent with NZMCA thinking. In particular, the prohibition on being able to move the toilet within the vehicle (refer section of bold, italics text), causes concern because it seems unreasonably restrictive and will make compliance virtually impossible for a large number of the smaller vans. I also think that it is important that self-containment standards should be consistent across the country and not be subject to variation by individual District Councils.

I noted in a recent NZ Herald article that Central Government are establishing a Working Group to look into Freedom Camping issues, with report back in September with the aim of effecting change for the coming summer.

My submission is that Council either:

 Remove the words "without having to move the toilet or reconfigure the internal layout of the vehicle" from the Interpretation of Self-contained vehicle, or • In the interests of being nationally consistent, defer the proposed change until the outcome from the NZMCA review, and the Central Government Working group are clear.

#### General Comments

I found your original Freedom Camping Bylaw 2014 to be a pragmatic and welcoming document reflecting the stated intent of "encouraging responsible freedom camping in the Mackenzie District". The new draft however is less accommodating and could be interpreted as being a "knee-kerk" reaction to last summer's influx of low-level campers. The reality is that regardless of restrictions, tourists in their low-level campers will still visit the District and if adequate space/facilities are not provided for them they will either:

- · move on at the financial loss to the District, or
- camp out of sight where-ever they can.

In my view the solution lies in properly managing the situation, including sufficient designated camping areas, proper facilities and appropriate enforcement. These admittedly come at a cost but hopefully properly planned initiatives in this regard could expect funding assistance from Central Government.

Thank you for the opportunity to submit.

16 Matukituki Crescent

Twizel

0 1 AUG 2016

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	Draft Racing Board Venue Policy 2016
□ lwi ☑ ldd	e indicate whether you wish to be heard at a hearing: sh to be heard in support of my submission not wish to be heard in support of my submission
Full na	ime of submitter: OILL SELBIE
Posta	address: PO Box 181, TWIZEL 7944
Phone	: 03 435319A Email: dselbie 6 xtra. co. 12
Signa	ure: Date: 30.07.2016

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### My submission(s):

18 TO THANK YOU FOR LISTENING AND ADDRESSING OUR
CONCERNS REGARDING THE FREEDOM CAMPING AROUND
LAKE RUNTANIWHA. THE NEW BY-LAW WILL MAKE OUR
LAKE SHORES SO MUCH CLEANER AND MORE ENTOYABLE FOR
ALL.
OUR LOCAL DOG OWNERS NEED TO STEP UP AND PICK UP AFTER
THEIR POOCHES AND OTHER LAKE SIDE OWNER ALSO NEED
TO BE MORE PROACTIVE IN THE PROTECTION AND MAINTENANCE
OF OUR EMUIROMENT. I SINICERELY HOPE THEY TAKE A LOOK
AT WHAT YOU HAVE DONE AND IMPLEMENT THE SAME CONDITIONS
OF RESPONSIBLE FREEDOM CAMPINE
THAT HAS GONE INTO DEVELOPING THIS NEW BY-LAW.



0 1 AUG 2016

### **Catherine Johnson**

From:

Eleanor and George Harris <elgeo@kinect.co.nz>

Sent:

Monday, August 1, 2016 2:50 PM

To:

Mackenzie PA

Subject:

Responsible Freedom Camping By law 2016

Submitter:

Eleanor Harris-Brouwer

Postal Address: PO Box 146, Twizel

Phone:

027 4795797

E-mail:

elgeo@kinect.co.nz

# In support of:

Name change to Responsible Freedom Camping By law 2016

- Additions to the definitions of self-contained camping and self-contained vehicle. Especially the stipulation: "For the avoidance of doubt camping of any kind where ablution activities involve the use of public toilets, portable toilets not located and used in a fully private facility, or undertaking ablution activities in the natural environment, are excluded from being considered self-contained camping".
- Schedule 1 in relation to Tekapo Township
- Schedule 2: the restriction from 7 to 3 consecutive nights.

# Against:

- Schedule 1 in relation to Diagram 2(Commercial Centre Area, Twizel). I submit the prohibited area is to be extended to the whole of the Twizel Township.
- Schedule 1 in relation to Diagram 3 (Lake Ruataniwha Lagoon Area (West). I submit the prohibition to be extended to the whole area. This means Diagram 7 (Lake Ruataniwha (South End) restricted camping areas) is to be deleted.

## Kind regards

Eleanor Harris-Brouwer

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Please indicate whether you wish to be heard at a hearing: ☐ I wish to be heard in support of my submission ☐ I do not wish to be heard in support of my submission			
Full name of submitter: CIPRIAN TOADER			
Postal address: Po Box 134			
Phone: 021 125 2799 Email: ctoader@jahoo.com			
Phone: O21 125 2799 Email: ctonder@gahoo.com  Signature: Date: 1 Aug 2016			

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Attn. Nathan Hole Planning and Regulations Manager Mackenzie District Council

Submission regarding the Responsible Freedom Camping Bylaw 2016 – Draft

### Summary:

We would like to propose that the Lake Ohau lake shore along Glen Lyon Rd between the Ohau Canal/Ohau Terminal Moraine Scenic Reserve and Ruataniwha Conservation Park be included in this bylaw as a prohibited area for freedom camping (see attached map, Diagram 1). We believe this area is not appropriate for freedom camping, whether self-contained or not, for the reasons listed below.

Reasons why freedom camping here is inappropriate

## • Lack of toilets:

 There are no public toilets nearby and no signs indicating where the closest toilet is (the closest one is at the Ohau weir, which is a considerable distance away along a gravel road - approx 2 km - and access to it is blocked during flooding).

#### Pollution:

- Human faeces and toilet paper have been seen a number of times on the rocks along the lake front contaminating the water where we often like to swim.
- Human faeces and toilet paper also seen in front of our property we had to put up a sign to deter people and to inform them about the location of the public toilet.
- Rubbish (empty beer cans, plastic bags, etc.) often seen along the lake front.
- Rubbish also attracts wild cats (which we've seen a number of times) to the area increasing the risk to the bird life.

#### Fire risk:

- Campers have been seen a number of times lighting open fires in windy, unpredictable weather conditions.
- The land is dry for a large part if the year and it wouldn't take much for a spark to set off
  a fire and for this to quickly spread to the lake-front sections, Ruataniwha Conservation
  Park and Manuka Terrace beyond, particularly with the incredibly strong and
  unpredictable winds that come off Lake Ohau.
- Tourists who often only spend a few days in the Mackenzie will be unaware of the dangers or the rules regarding lighting fires in the district. Placing a ban on freedom camping in the area will decrease the fire risk considerably since it is generally campers who tend to light fires in the evening.

### Nature of the land

 The described area is a very narrow strip of land sandwiched between private sections and Lake Ohau. Camping often occurs right on the lake edge making it difficult for the general public to access and enjoy the lake when campers are there.

# • Increasing numbers

- $\circ\quad$  We have noticed a continued increase of freedom camping in this area.
- Further restrictions to freedom camping near Lake Ruataniwha and other parts of the district will only increase the number of freedom campers near Lake Ohau.
- With increasing number of tourists to the Mackenzie, the Lake Ohau area will see further pressure from freedom campers.

Yours faithfully, Ciprian Toader Ph. 021 125 2799 PO Box 134, Twizel



Diagram 1: Map of the area bordering Lake Ohau proposed for inclusion in the Responsible Freedom Camping Bylaw

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We welcome your submission. You can post, fax, email or hand deliver it by 3pm on Tuesday 2 August 2016. Please use this form for your submission Reverse - 2 cleck Which bylaw or policy are your comments about? Please use a separate form for each bylaw or policy that you want to comment on. ☑ Draft Responsible Freedom Camping Bylaw 2016 ☐ Draft Fire Prevention and Nuisance Burning Bylaw 2016 □ Draft Class 4 Gambling Venue Policy 2016 □ Draft Racing Board Venue Policy 2016 Please indicate whether you wish to be heard at a hearing:  $\square$   $\nearrow$  wish to be heard in support of my submission I do not wish to be heard in support of my submission Full name of submitter: Section Folith (MIRS) Postal address: Feeintes & Station, bit Cook, Private Bag Phone: 034350512 Email: Familie 7949
Signature: 411. E. Segnour Date: 2/8/16

Submissions to the above draft bylaws and draft policies will be heard at the Council chambers in Fairlie Monday 8 August 2015 starting at 1:30pm. If you wish to be heard, you will need to keep your presentation to 10 minutes maximum. Councillors will have read your written submission prior to the meeting.

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Submission

That all free clone camping ceases at Peters Lookout, & way up State Highwayso. up to six wans, plus tents are there during mid Summer, with hardly a night with out same during the rest of the year another woman, along with mainly myself try to keep The area clear of rubbish etc, regardless of the MIDC notice to take it. This is not left by towarst, who just stop, take phatographs and motor en after about 20 years, of cleaning up mess and disposing of it, I am tired of putting in my imput into "tucp 17.2, clean and greten The human waste is disqueting not to men tion The dinty tissue paper, sanitary , baby mapkins. In Summer, the flies o smell are ceetainly a health hazard. all of the above are air bourne by the weny day breeze or winds. Our road gate is also becoming almost as baut, on a smallin scale Out some - All freecion camping is stopped at Peter's Lookout.

Marion Seymour. 1.30 pm Jeemtosh Station 2/8/16.

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☐ Draft Responsible Freedom Camping B	ylaw 2016	
☐ Draft Fire Prevention and Nuisance Bur	ning Bylaw 2016	Visit -
☐ Draft Class 4 Gambling Venue Policy 20	016	03 AUG 2016
☐ Draft Racing Board Venue Policy 2016		
Please indicate whether you wish to be In I wish to be heard in support of my submission I do not wish to be heard in support of my submitter:  Full name of submitter:  Postal address:  122 MACIGM21	RACE. E PRIJE TWIZE	•
Phone: 03-4350597	Email: Infoctionzelho	lidaypark.co.12.
Signature: feterflue:	Date: 1-8-16	1'
£		

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# My submission(s):

I WOULD LIKE TO AURES WITH THE COUNCIL'S NEW RESPONSIBLE FREIZDOM CAMPING ACT. THIS IS ANOMIFR STEP IN THE RIGHT MIRECTION ON THIS ON GONG SAGA-THARE ARE MORE STEPS TO COME. THE WAME CHANGE IS GOOD, PROPOSED RESTRICTED ARAS ARE BETTER, THE CHANOR FROM 7 to 3 NIGHTS STAY. IS BETTOR AND THE STRONGER DEFINITION OF SELF CONTAINMENT IS MUCH NEEDED WE ONLY NEED RENTAL COMPANIES TO AMINE WITH THOSE STANDARDS ALL NERDED TO FUR A CURE TO THIS FREE CAMPINO ISSUE THROUGH OUT N.2. IT 13 GOOD TO SEE THE MACIERNZIE DISTRICT COUNCIL TAKING Some much NEIDED ACTION MOUNG FORWARD, THE RESPONSIBLE FILES DOM CAMING ACT WILL GO SOME WAY TO MANAGE THIS INFUX OF VISTORS, TO MINIMISE RISK TO PUBLIC HEADH, THE ENVIRONMENT AND GENERAL PUBLIC ACCESS. WE ALL KNOW THERE ARE MORE CONCERNS FOR THE FUTURE TO BE APARESSED. PARTICULARLY IN HIGH TRAFFIC AREAS. DECUUSIR OF THE EFFECT OF PUSHING THEM' INTO CERTIAN ARRAS' I STILL HAUR CONCERNS. ALOUND LAKE POAKE, LAKE WARDING. ANN IN PARTICULAR THE BOTTOM OF LAKE, PUKAKI A SITE WITH VARIOUS OWNICKS YOUR OF THE MOST SPECTACULAR SITES IN THE WORLD THE INFLUX INTO THERE THIS SEASON WILL BE HORDIFICINO DOUBT COUNCIL WILL BE WELL AWARE OF THE ISSUES THERE UP GRADED TOILET, RUBBISH AND WATER FACILITIES ARE BADLY NEEDED ( WAYBE A GOUT GLINT IS ON IT'S WAY! IT MAY BIE POSSIBLE THE GOUT WIGHT CHANGE THE FREEDOM CAMING ACT IN THE NEAR FUTURE WHICH THAT SLACE! I JUST HAVE 2 MORE CONCERNS SURROUNDING THE. FAFTERDOM CAMPING ISSUE WHICH SOME MEMPERS OF THE PUBLIC HAVE DISCUSSED WITH ME AND MAY NEED SOME CLARFICATION!

# My submission(s):

(1) COMENT OF COUNCIL'.	
SECTION OFF A BIT OF LAND	
AN OPTION FOR SOMEONE TO SECTION OFF A BIT OF LAND.	
to Accommodate FREEDOM CAMPERS COMIZON!	
AS A HOLIDAY PARK OWNIER WITHIN THE MACKENZIE.	
WHOSE CUESTS CONTRIBUTE TO THE LOCAL ECONOMY, WHO	
PAYS RATTES, EMPLOYS PROPLE, COMPLIES WITH ALL REGULATIONS	
EG. HRACTH AND SAFETY, FLEETRICAL, BUILDING, FIRE SYSTEMS.	
AND RESOURCE CONCENTS, TO SECTION OF A BIT OF LAND	
IS JUST NOT THAT FASY TO DO - WOULD THIS BE A LEURI	
PLATING FIRED FOR CURRENT HOLIONY PARK BUSINESSES! OR	
OTHER ACCOUNTS ATION OFFERTERS! (OUNCIL MANAGING CAMP SITES ON COUNCIL CO	4
2 WHAT OFTEN PUTS THEM OFF CAMING CHOWDS IS THE COST WI	W
A UTALY POOR EXCUSE INDREED	
AT TWIZEC HOZIDAY PARK, FOR \$18 PERSON FICK WITE	
IN I TENT OR NON-YOWER YOU GET THE FOLLOWING:	
FREE WI-FI SHOWER AND TOILET FACILITIES 24HRS (INCCUDING	
FREEZ TOILET PHER!! LAUNDRY, WASHING MACHINES, DRYFERS FETC	
KITCHEN FACILITIES, FIREE B. B. D. SAFE AND SECURE SITES.	
MANKOFIMENT ON SITE 24 HRS, 500m TO TOWN CENTRE. FREE T.V!	
I THINK PRETTY GOOD NAME FOR \$18 BUCKS IN TORAYS WORLD!	
MS NOT ASOUT COST LET'S THINK ABOUT IT:	
WHAT MONEY DID THEY USE TO BUY OR HIRE THEIR VEHICLE!	
WITH MONEY BUYS THEIR FOOD, FUEL, ALCOHOL FITE?	
WIGHT MONEY PAID FOR THANK AIRFARES TO GET HARE!	
THE FACT IS ITS ABOUT FREE COMMING BECAUSE AS QUOTED	
N.7 IS DUMB FNOUGH TO LET US NO IT!	
LETS KREET MAKING THE STELS FOR WARD TO MANAGE THE	
FRENEROM CAMPING ISSUES TO THE BENERIT TO ALL PARTIES	
IN VOLUED.	

Yours SINCARELY.

TIMES HOLIDAY PARKS

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☐ Draft Fire Prevention and Nuisance Burning Bylaw 2016		
☐ Draft Class 4 Gambling Venue Policy 2016	03 AUG	2016
☐ Draft Racing Board Venue Policy 2016	7.00	. 5016
Please indicate whether you wish to be heard at a hearing:    wish to be heard in support of my submission   I do not wish to be heard in support of my submission		
Full name of submitter: PAGRICIA ROWLAND SHUK	ER	
Postal address: P.Q. Box 37 ThrZEL	V	
Phone: Email:		
Signature: Date: 2/8/2016		-

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My submission(s):

Having read the M.D.C. Camping Bylaw 2016 be "Lack of Freedom"! All restrictions and negative what about some positives? ie superode That have ablusions and a separate avea for those with car, tent or bringsac. There are many towarders and tourists Who cannot afford contained vehicles. ablumin Block for These "freedem Campers"? 1) Es: - There reeds to be laws covering camping, but please, lets be po-achied and encourage/educate the responsible as a member of Turiel Community Patrol I have encounted many campers, especially in areas like habe Wordall & Lines area Laka Perhabia who needed to be told about fine received and how to have a SAFE fire ete. I have backpacked a campod in many deffered countries, including 8 leaping in ALL tales by tell !! Other countries have Their our rules for campare without wheels. Maybe you should try and find on how there other countries Espe, because a spe They do. Infrastructure

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Please indicate whether you wish to be heard at a hearing:
□ I wish to be heard in support of my submission
□ I do not wish to be heard in support of my submission

Full name of submitter: PHILLIP ALLAN MACKAY

Postal address: 524 ROCKY GULLY Rd , Rd 14, CAVE

Phone: 021 836623 Email: ph. 11. debbie @ xtra.co. w2

Signature: Call Rahm Date: 2-8-16

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As chief fire officer of the fairlie Fire Brigade, I have the following queiries regarding the draft bylaw.
Fire Brigade, I have the following gueries
regarding the draft bulant.
1- How, and who, will be eforcing this
palan;
2- With the proposal of having permits, and
different fire seasons in the urban area
how will you stop the confusion in
2- With the proposal of having permits, and different fire seasons in the urban area how will you stop the confusion in the relation to the rural fire restrictions?
3-Will this be aligned to the E-Can rule in relation to fire in the urban area?
in relation to fire in the urban area?
to the second se