











Mackenzie District Council

30 Year Infrastructure Strategy

2018 - 2048



Quality Record Sheet

Mackenzie District Council 30 Year Infrastructure Strategy 2018 - 2048

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1.0 EXECUTIVE SUMMARY

1.1 Introduction

This Infrastructure Strategy has been developed to provide Mackenzie District Council with a long term (30 years) strategic document for the effective planning and management of its infrastructure assets. It sets out what issues are currently and likely to impact on those assets and the costs associated with maintaining, operating, renewing and developing the asset.

This Strategic Plan specifically covers the following assets:

- Stormwater Disposal
- Wastewater Disposal
- Water Supply
- Roads and Footpaths

This strategy is prepared from information contained within the respective Activity Management Plans (AMP) for these activities and detailed asset data performance and condition is recorded in the Asset Registers. Whilst this strategy covers the next 30 years, the first 10 years' programmes both operational and capital flow into the 2018-28 Long Term Plan (LTP).

1.2 Background

The Mackenzie District is bounded in the north and east by the Timaru and Waimate Districts, in the south by the Waitaki District and to the west by the Southern Alps/ Westland District boundary. There are two wards: **Pukaki** which in effect takes in the Mackenzie Basin and **Opuha** being the remaining area to the west of a line following the upper reaches of the Hakataramea River through Burkes Pass to Mt Musgrove in the Two Thumb Range.

The land use is predominantly rural with high country farming in the Mackenzie Basin. This is changing over time as more irrigation becomes available and more intensive farming and cropping occurs in the Fairlie Basin.

The District has high visitor numbers due to the scenic and recreational opportunities which are generally derived from its outstanding natural features with people attracted to the lakes, mountains, ski fields, cycle trails and walking tracks.



Figure 1.2 – Map of Mackenzie District



1.3 Purpose of Strategic Planning

The purpose of the infrastructure strategy is to—

- a) identify significant infrastructure issues for Mackenzie District Council over the next 30 years; and
- b) identify the principal options for managing those issues and the implications of those options.

The Infrastructure Strategy outlines how the Mackenzie District Council intends to manage its infrastructure assets, taking into account the need to—

- a) renew or replace existing assets; and
- b) respond to growth or decline in the demand for services reliant on those assets; and
- c) allow for planned increases or decreases in levels of service provided through those assets; and
- d) maintain or improve public health and environmental outcomes or mitigate adverse effects on them; and
- e) provide for the resilience of infrastructure assets by identifying and managing risks relating to natural hazards and by making appropriate financial provision for those risks.

This strategy is a high level document that summarises the issues facing Mackenzie District over the next 30 years. The supporting detail is incorporated within the relevant AMPs for each of the respective activities.

1.4 Assumptions

The Mackenzie District has experienced significant growth over the past three years and growth is projected to continue. It is significant that building activity and the associated demand for Council infrastructure has increased beyond the level that population change would indicate. This strategy is prepared on the basis that there will be stronger growth than resident population forecasts but that recent growth peaks will abate to some degree.

Continued growth is anticipated in Tekapo and Twizel but it will not put significant pressure on the current infrastructure. The exception to this is the need to provide an alternative wastewater effluent disposal area in Tekapo. The existing disposal arrangement has insufficient capacity to cope effectively with current demand and will become more compromised by further development. Work is programed to address this deficiency.

It is also assumed that the existing resource consents held by Council can be renewed for those takes and discharges without extra conditions being applied that will add significantly to the management costs and also not require significant upgrades.

In Twizel however, the oxidation pond discharge will be consolidated to an in-ground disposal system on land adjacent to the current site. It is anticipated that ownership of the land required will have transferred to Council by the start of this LTP period.

In the transportation area it is assumed that there will continue to be intensification in the agricultural sector over the life of this strategy. This intensification is due in part to the implementation of resource consents for irrigation, as well as general on-farm intensification. This as a consequence puts pressure on the existing infrastructure.

Growth in this area is from the following:

- Land use intensification
- Forestry
- Grain Production
- Tourism
- Lifestyle

It is also assumed that the co-investment rate from New Zealand Transport Agency (NZTA) will remain at the base rate of 51% following the latest review.

Council is still uncertain about the effect that NZTA's "One Network Road Classification" system will have on its roading network and while we are aware of the progress towards implementation it is not possible to be definitive within this document. This remains a significant risk to the delivery of a safe and efficient roading network.

1.5 Stormwater

Asset Summary

| Asset Type | Unit | Quantity |
|----------------|------|----------|
| Pipelines | m | 18,176 |
| Manholes | each | 248 |
| Open Drains | m | 6,180 |
| Treatment Area | m2 | 22,851 |

This Strategy is premised on the basis that there will be no significant change expected to the normal operation over most of the stormwater assets. However, Environment Canterbury's Land and Water Regional Plan requires "that where the discharge is from an existing local authority network, demonstration of a commitment to progressively improve the quality of the discharge as soon as practicable but no later than 2025". This will require that some existing stormwater discharges may have to be progressively upgraded to improve discharge quality. There is a requirement to develop a "Stormwater Management Plan" that identifies and plans for progressively upgrading those discharges that are deemed to require improvement to that discharge. These plans are being developed at present.

In the last year there have been significant stormwater treatment facilities built in Tekapo to collect and treat the stormwater from the commercial area and Lakeside Drive to allow for future development.

1.6 Wastewater

Asset Summary

| Asset Type | Unit | Quantity |
|------------------|------|----------|
| Pipelines | m | 83,380 |
| Manholes | each | 999 |
| Treatment Plants | each | 4 |

This Strategy is prepared on the basis that there will be no significant change expected to the normal operation over most of the wastewater assets with some exceptions.

 Tekapo Oxidation Pond discharge – alternative effluent disposal site has been developed to allow for growth and changing climatic conditions in Tekapo. Longer term there needs to be a review of the current location of that facility to determine if it is sustainable for the foreseeable future. There are plans to complete a strategic planning study that will determine the future growth for Tekapo and ultimately position how the town will be serviced by the wastewater network.



 Twizel Oxidation Pond discharge – an effluent disposal system consisting of rapid infiltration basins will be developed immediately to the south of the site. The existing disposal trench will be decommissioned.
 An application for resource consent to approve this was lodged in 2015 but

An application for resource consent to approve this was lodged in 2015 but subsequently put on hold until Council had acquired the necessary land to allow construction of those basins. This required land has now been acquired and the application has been re-activated.

Fairlie and Tekapo sewer network – the original network was laid in 1940 and 1955 respectively, using earthenware pipe that is condition rated between 3 and 4. Condition 3 is defined as requiring regular maintenance and condition 4 is defined as review for possible replacement or upgrade. Council is completing a CCTV inspection of these at risk pipelines with a view to prepare a replacement programme based on the observed condition. It is expected that the rate of deterioration is such that the network will have to be substantially replaced over the life of this strategy and funding has been allowed for this.

1.7 Water Supply

Asset Summary

| Asset Type | Unit | Quantity |
|----------------|------|----------|
| Pipelines | m | 241,941 |
| Service lines | m | 14,624 |
| Tobies | each | 2,759 |
| Hydrants | each | 449 |
| Valves | each | 863 |
| Plants - Urban | each | 4 |

1.7.1 Operation

This Strategy is prepared on the basis that there will be no significant change expected to the normal operation over most of the water supply assets with some exceptions.

- Fairlie The water supply treatment plant will be upgraded to comply with the Health (Drinking Water) Amendment Act (2007). The upgrade is programmed for 2018/19. The completion of the replacement programme of the concrete water pipes in 2020/21 will see a reduction in maintenance costs associated with pipe failures.
- Tekapo –There are 5895m of asbestos cement (AC) water pipes at Tekapo. This strategy includes a program of investigation to determine their condition and allow for replacement.

It is probable that new legislation will be passed that will place responsibility for water fluoridation with District Health Boards. At the time of writing this strategy it is unclear is this change will lead to a requirement to fluoridate drinking water supplies in our district. Any move to introduce fluoride is likely to be contentious and this strategy has been formulated on the basis that the status quo will remain.

1.7.2 Renewals

The biggest issue facing the three communities in the next thirty years is the need to replace Asbestos Cement (AC) water mains. There are 45km of AC pipe in the District, 14km in Fairlie, 5.9km in Tekapo and was a further 25km in Twizel. AC pipe is affected by both internal water



and external soil conditions. External stresses such as soil conditions, quality of installation, additional loadings, and maintenance have a significant effect on the useful life of underground assets. The inherent variations of in-situ conditions and subsequent rate of deterioration, makes it difficult to accurately formulate a renewals priority programme without a sampling regime. The recent sampling and testing programme has confirmed the level of deterioration and the associated risk.

Council is cognisant of the importance of maintaining this asset in good condition and has committed to a full replacement programme in Twizel over 20 years. This programme began in 2016 and to-date 2.4 km of the 24.7km has been replaced. This strategy provides for continuation of a district wide sampling and testing programme to further Council understanding of the level of deterioration and the associated risk.

Using lessons learned in Twizel, other AC networks are being analysed for deterioration. This strategy allows for the replacement of the AC water mains in Tekapo and Fairlie during the period of 2036-2045. This timing will be confirmed or amended depending on the outcome of the proposed sampling programme.

1.8 Transportation Including Footpaths

Asset Summary

| Asset Type | Unit | Quantity |
|-------------------|----------------|----------|
| Pavement - Sealed | km | 212 |
| Pavement Unsealed | km | 519 |
| Footpaths | m ² | 160,262 |
| Culverts | m | 17,950 |
| Bridges | each | 93 |
| Signs | each | 5,670 |
| Streetlights | each | 1,002 |

Funding will continue to be a challenge in maintaining a satisfactory level of service for the users of the Mackenzie's roading network. The major portion of cost to maintain the network is associated with resealing of the sealed portion of the network and re-metaling of the unsealed roads. This strategy sets a conservative approach but includes sufficient maintenance expenditure to avoid backlogs and ensure appropriate operating conditions are maintained.

Council is still uncertain about the effect that NZTA's "One Network Road Classification" system will ultimately have on co-funding availability. This risk is recognised in the strategy but the operational focus on efficient management and prudent stewardship has been maintained in activity planning. Our understanding is that the objective of the One Network Road Classification system is to promote efficient management of the national road network. Mackenzie District road maintenance costs are low by national standards and it is expected that the planned activity will be generally supported by NZTA.

The strategy includes a modest bridge replacement programme and this is generally acceptable for Council and is expected to be fundable by NZTA. The potential exception is the Cass River Bridge. This structure would be expensive to replace due to the location and span of the structure. As the public road ends 800m on the north side of the bridge it may be considered uneconomic by Council and NZTA to replace. Consultation with all parties will be required prior to bridge failure and removal, to assess the need and look at options to replace it and fund that replacement.

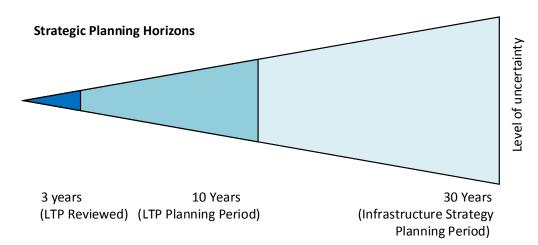


2.0 INTRODUCTION

This is Mackenzie District Council's second Infrastructure Strategy. It has been prepared from Council's 2018 suite of AMPs and the LTP of which it forms part.

The issues discussed reflect the current legislative environment and the communities' priorities across the district.

The financial forecasts are estimates and the reliability of the forecasts decreases beyond ten years and towards the thirty year planning horizon.



2.1 Strategy Layout

The Strategy document sections and corresponding Local Government Act 2002 (LGA) sections are tabled below:

| Table | 2.1: | Strategy | Layout |
|-------|------|----------|--------|
|-------|------|----------|--------|

| Strat | egy Section | LGA 2002 (Section 101B) |
|-------|-----------------------------------------------------------------------------------------------------------------------------------|------------------------------------|
| 1 | Executive Summary | |
| 2 | Identifies the purpose of the Infrastructure Strategy and the core infrastructure included in this strategy | 2(a) and 6 |
| 3 | Describe the district/city and illustrate the linkage between strategic documents | 2(a) |
| 4 | Describe the core infrastructure, its condition and performance while recording the significant assumptions, risks and mitigation | 2, 3(e), 4 (c) & (d) |
| 5 | Discuss the emerging issues that will impact on the core infrastructure assets | 3 (b) to 3(e) |
| 6 | Discuss Council's response to the emerging issues and the significant decisions to be made during the term of this strategy | 2(b), 4(b) |
| 7 | Identifies the response options for the significant issues and documents the benefits, cost, when and funding source | 2(b); 3(a) to (e) & 4(a) to (c) |
| 8 | Identifies the costs associated with the actions proposed | 4(a) |



2.2 Purpose

The purpose of this strategy is to prepare an Infrastructure Plan covering the areas of:

- Stormwater Disposal
- Wastewater Disposal
- Water Supply
- Roads and Footpaths

This information forms the backbone of the AMPs for these activities that then flow into the 2018-28 LTP.

2.2.1 Background

Section 93 of the LGA requires that every local authority must have a LTP and it must cover a period of not less than 10 consecutive financial years. Section 101A of that same Act notes that every local authority must prepare and adopt a Financial Strategy for all of the consecutive years of the LTP.

Council's AMPs have generally looked out ten years, but with some critical assets the review period has been extended out beyond thirty years.

Section 101B of the LGA requires:

(1) A local authority must, as part of its long-term plan, prepare and adopt an infrastructure strategy for a period of at least 30 consecutive financial years.

The stated purpose of the Infrastructure Strategy is to:

- a) Identify significant infrastructure issues for the local authority over the period covered by the strategy; and
- b) Identify the principal options for managing those issues and the implications of those options.

Section (6) defines infrastructure assets as including:

- a) existing or proposed assets to be used to provide services by or on behalf of the local authority in relation to the following groups of activities:
 - i. water supply:
 - ii. wastewater and the treatment and disposal of sewage:
 - iii. stormwater drainage:
 - iv. flood protection and control works:
 - v. the provision of roads and footpaths; and
- b) any other assets that the local authority, in its discretion, wishes to include in the strategy.

The Office of the Auditor General expanded on the definition of a good infrastructure strategy as follows.

An Infrastructure Strategy should stand alone as a key piece of information. Its role in bridging the gap between strategic and operational planning means it is best produced early, setting the direction for more detailed asset management planning.

...it is not enough to discuss issues. It is important to be clear what approach is being taken to address the issues and why.

... significant issues should be:

- linked to the significant infrastructure issues and options that have been identified;
- few in number some infrastructure might not have any significant decisions required;
- explicit; and
- linked to genuine options with approximate costs/benefits for the alternatives.

(Office of the Auditor General, 2017)



This provides direction beyond legislative compliance to a document that is more strategic and narrative.

2.3 Mackenzie District Core Infrastructure Assets

The core Mackenzie District Infrastructure Assets included in this strategy are tabled below:

| Asset | Description | Replacement Value | % of total |
|---------------------|----------------------------------------------------------------------------------|----------------------|---------------|
| Water | Water extraction, treatment and distribution | \$22.7M | 17% |
| Wastewater | Wastewater collection, treatment and discharge | \$15.2M | 11% |
| Stormwater | Stormwater collection and discharge | \$5.5M | 4% |
| Roads and footpaths | Roads (arterial, collectors, local; curbs and gutters), bridges, footpaths | \$94.7M | 68% |
| TOTAL | | \$138.1 M | 100% |

Table 2.3: Mackenzie District Infrastructure Assets



3.0 MACKENZIE DISTRICT

Renowned for its breath-taking mountain views, stunning turquoise blue glacier lakes and rivers, its wide tussock landscapes in the high country, green rolling hills in the basin and its clear starry nights, the Mackenzie District has always been an attraction for people to visit, live and do business.

In contrast to its small population (4,300 as at 2013 census) the area of the district is large, comprising 745,562 hectares and covers 7,339 square kilometres of diverse landscape. Named in the 1850s after James Mackenzie, a Scottish-origin shepherd and sheep thief, the Mackenzie District is located right in the middle of the New Zealand's South Island.

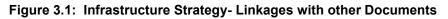
The extreme forces of nature created significant landscape features which form some of the district's natural boundaries. The Main Divide of the Southern Alps has New Zealand's highest mountain "Aoraki/Mount Cook" (3,754m) in the north-west and the Two Thumb Ranges in the south-east. Little Mount Peel is on the district's eastern extent and Lakes Ohau and Benmore border the district in the south-west.

Mackenzie is a district of four seasons with clear, crisp snowy winters and long, hot summers. Autumn is known for being a festival of colour, while spring amazes with wild flowers and seas of lupins blooming throughout the region.

Although dominated by agriculture and farming, the diverse landscape is a paradise for outdoor lovers with hiking and cycle trails, skiing, rock and mountain climbing, kayaking and hunting for the more ambitious, fly fishing, salmon farms, pleasure boating, golf, horse trekking and star gazing on the more relaxed end of the scale activities.

Renowned for the clarity of its sky and freedom from light pollution, the Mackenzie area was declared a gold-level International Dark Sky Reserve (IDSR) in 2012 by the International Dark-Sky Association (IDA).

3.1 Linkage with Other Documents







Council has through its Significance and Engagement Policy identified the following as strategic assets:

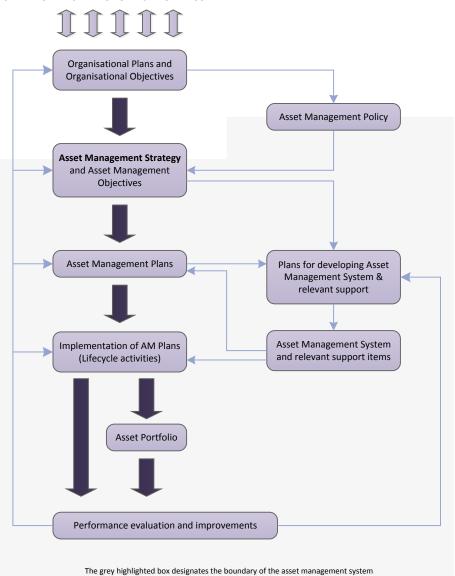
- The entire urban and rural roading network of the Mackenzie District.
- The urban water supplies of Burkes Pass, Fairlie, Lake Tekapo and Twizel.
- The piped rural water supplies of Albury, Allandale, and Downlands (Albury to Cave section).
- The stock water race systems at Ashwick/Opuha, Punaroa/Eversley and School Road.
- The wastewater reticulation and treatment systems at Burkes Pass, Fairlie, Lake Tekapo and Twizel.
- The stormwater reticulation systems at Fairlie, Lake Tekapo and Twizel.

The purpose of the policy is—

- to enable the local authority and its communities to identify the degree of significance attached to particular issues, proposals, assets, decisions, and activities; and
- to provide clarity about how and when communities can expect to be engaged in decisions about different issues, assets, or other matters; and
- to inform the local authority from the beginning of a decision-making process about-
 - the extent of any public engagement that is expected before a particular decision is made; and
 - the form or type of engagement required.

This strategy is part of the process in identifying issues, providing clarity around them and informing the community and decision makers about the options available.

As well as being a strategic document associated with the LTP, the Infrastructure Strategy is integrated into the asset management system.



STAKEHOLDERS AND ORGANISATIONAL CONTEXT

3.2 Mackenzie District Council

Mackenzie District Council operates from two offices in Fairlie and Twizel, offering all services dealing with:

- Planning & Regulation
- Asset Management
- Finance & Administration
- Community Facilities.

The Council has six councillors elected from two wards and the Mayor, elected at large.

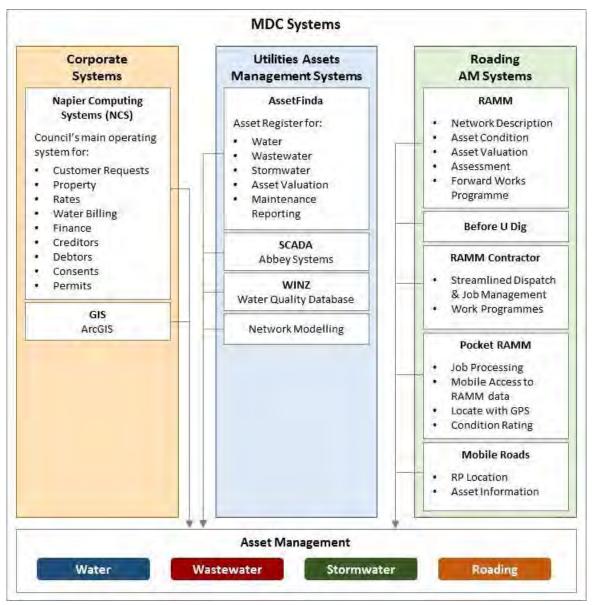
There are three Community Boards (Fairlie, Tekapo and Twizel), comprising four elected members and one appointed Councillor representative. This provides an ongoing level of dialogue with the community.



4.0 CORE INFRASTRUCTURE

Information Systems

Information and Data Systems provide Council staff with the ability to obtain, store, analyse and report on the significant quantities of data that is associated with the Three Waters (water, wastewater and stormwater) and Roading. The information and data systems available to MDC staff are shown below and discussed within this section.



Three Waters (water, wastewater and stormwater)

Council uses AssetFinda which is a complete system for designing and managing solutions through the application of geographic knowledge. Data can be manipulated within AssetFinda, ArcGIS or exported to excel to assist in the decision making process for the 3waters networks issues.

AssetFinda is an advanced Assets Management System designed to assist Councils in whole of life management of their assets. AssetFinda is designed to meet Council's long term and statutory asset management requirements.



It is has three main components:

Asset Register: An accurate asset register is critical to any asset management system. It controls a database that utilizes GIS. Web and iPad to view, edit, analyse and add data - faster, easier and more accurately than ever before.

Asset Maintenance: Maximizes the useful lifespan of assets by managing past, present and future maintenance requirements of your assets.

Asset Reporting: There is wide variety of reports, including Asset Revaluations, Monthly & Annual Depreciation Calculations, and Predictive Modelling.

AssetFinda utilizes a Web front end, GIS interfaces and iPad apps, thus creates a flexible and user friendly interface that even the newest of users can navigate quickly. The iPad App is designed to give real-time access to data in the field. View, analyse, edit & add data, capture images, run inspections, complete works requests from anywhere in the field with in either Online or Offline mode.

Council uses AssetFinda to manage the following:

- Water
- Drainage
- Wastewater

The Asset Register contained within AssetFinda/ArcGIS (previously MapInfo) is contained within separate databases. Each database records the attribute of each asset to component level including age, condition, performance etc.

Depending on what type of asset is identified there are varying amounts of information recorded for that asset. There are gaps in the information for each asset, but we are continually gathering information on these to complete the Asset Register.

The table below gives the assessed data confidence quality of the MDC Assetfinda data tables as described in the 2017 Water, Wastewater, Stormwater and Solid Waste Assets Valuations at July 2016 report.

| Valuation Element | Water Supply | Wastewater | Stormwater |
|---------------------------------|--------------|------------|------------|
| Asset Registers or Databases | G | G | G |
| Attribute Details | G | G | G |
| Asset Categorisation | Н | G | G |
| Optimisation Information | А | А | A |
| Useful Lives Information | G | G | G |
| Unit Rates | G | G | G |

Data Confidence Levels

The table Data Confidence Levels are:

very high confidence

high confidence

Н

Ρ

good confidence

А average confidence poor confidence

G

VH



Roading

The RAMM system is the main information systems used in the management of the road network. RAMM contains a schedule of all roads in the network and information on carriageway widths, surfacing types and ages, pavement composition, bridge data, footpaths, street lights, traffic volumes and loadings and road condition data.

The bridge asset is managed, under a professional services contract by DCL Consulting. They use the RAMM database to manage the asset.

The information held on RAMM is continually being updated and improved following the completion of roading maintenance and renewal treatments, capital improvements, traffic counts and road rating condition assessments.

The use of RAMM or an equivalent asset management system is mandatory to obtain financial assistance from NZTA.

The table below gives the assessed data confidence quality of the MDC RAMM and spread sheet data tables as described in the "Roading Asset at 1 July 2016" report.

| Valuation Element | Pavement | Footpath | Structures | Drainage | swc | Signs | Lights |
|---------------------------------|----------|----------|------------|----------|-----|-------|--------|
| Asset Registers or Databases | н | G | н | Н | G | G | G |
| Attribute Details | G | G | G | Н | А | Н | G |
| Asset Categorisation | VH | н | VH | Н | Н | Н | G |
| Optimisation Information | н | G | Н | Н | Н | Н | н |
| Useful Lives Information | А | G | А | A | А | A | A |
| Unit Rates | Н | Н | G | G | G | А | G |

Data Confidence Levels

The table Data Confidence Levels are:

VH very high confidence H

high confidence

G

good confidence

A average confidence

nfidence P

poor confidence

4.1 Asset Description

Across all our towns the capacity of their respective reticulation networks are sufficient for the existing zoned land that they service.

4.1.1 WATER SUPPLY

General

Mackenzie District operates four public water supplies.

- Burkes Pass Water Supply
- Fairlie Township
- Tekapo Water Supply
- Twizel Water Supply

Along with treatment and reticulation infrastructure, resource consents to take water are vital. The term of these consents is key to forward planning and can often determine the timeframes for upgrades.

Resource Consents

| Scheme | Consent Number | Expires |
|--------------------------|----------------|-----------------|
| Burkes Pass Water Supply | CRC971594 | 29 October 2032 |
| Fairlie Township | CRC040921 | 19 August 2044 |
| Tekapo Water Supply | CRC971414 | 13 August 2033 |
| Twizel Water Supply | CRC042741 | 20 August 2047 |
| Pukaki Airport | | |

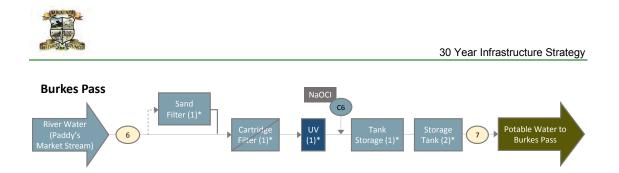
The Pukaki Airport water take consent has lapsed. Staff are working with Environment Canterbury to have it reactivated. It is proposed that this supply be connected to the Twizel water supply on a restricted basis as this will avoid the need for added treatment to meet drinking water standards.

All these resource consents will require renewal during the life of this strategy unless Environment Canterbury changes its rules to allow any of these activities to be permitted. This is unlikely and allowance has been made to re-apply for them prior to their expiry date.

4.1.1.1 Burkes Pass

Treatment

The Water Safety Plan for Burkes Pass is being prepared and will be lodged shortly with the MoH and endorsement of this plan will require future improved treatment. Currently the treatment is by proportional dosing with Sodium Hyperchloride solution and the likely improvement is detailed below.



Reticulation

No significant change expected to the normal operation of this activity. Council has confirmed that this supply is to be delivered on a "restricted" basis with all properties receiving 1,800 litres of water daily into their own on-site storage tank. The trunk main from the intake to town is scheduled for replacement in 2019/20 at a cost of \$40,000 and a solar panel will be installed the following year to power the SCADA system.

This town like others in the district is experiencing some growth. The ability to supply services will limit that growth and will be something developers will have to investigate as part of their projects.

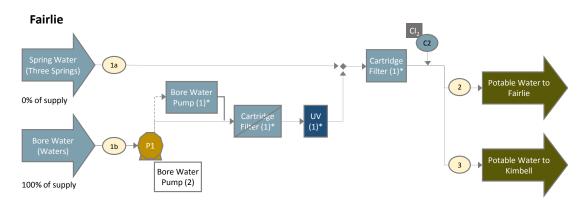
4.1.1.2 Fairlie

Treatment

The Fairlie Water Supply does not currently meet the requirements of the Health (Drinking Water) Amendment Act (2007). Investigations have been undertaken on another spring to the west of the current source to monitor the turbidity of the flow over time. After two years monitoring the turbidity has remained generally below 1 Ntu and as a consequence has been assessed as 3 log credits, meaning it will not require extra filtration to meet the DWS.

With the preparation of the revised Water Safety Plan it is recommended that the source for Fairlie water supply be relocated to the new spring approximately 570 metres west of the current intake and that design and construction be undertaken in 2018/19 that will meet the DWS. The estimate for the upgrade of this supply to meet the DWS is \$900,000 based on positive outcomes of the current monitoring programme of the new spring source.

Council has been working with a water treatment supplier to develop a package treatment plant that will be able to supply water to Fairlie at the consented flow rate of 28l/sec. The proposed treatment flow diagram is indicated below.



Reticulation

No significant change is expected to the normal operation of this activity. Scada will be installed to monitor the new treatment plant at the time of its construction to comply with the NZ Drinking Water Standards. The resource consent for the water take from Three Springs Creek expires in 2044, and \$50,000 has been allowed for consent renewal in 2043/44.



Fairlie embarked on a replacement programme of its old concrete pipe network in 1998 and have generally spent \$100,000 per year on this initiative The replacement programme will be complete by 2020/21 at the current rate of \$120,000 per year.

Plant and Equipment

The Nixons Road booster pump station has an upgrade programmed for 2018/19 at a cost of \$10,000. This will install telemetry and new controller (PLC).

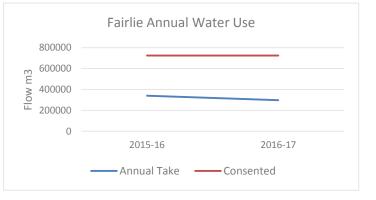
The current storage for Fairlie is 140m³ (this is only a few hours storage) and is supplemented by the gravity head on the delivery pipeline (541m³).

Consideration has been given to constructing a new reservoir in 2025/26 at a cost of \$1,500,000. The decision to proceed with this or not will depend on the effectiveness of the new treatment and the growth demand for Fairlie. At this stage, unless a water hungry industry is established in Fairlie it is unlikely that the existing reservoir will have to be replaced.

Demand

This graph shows the total annual flow for Fairlie for the last two years as compared to the consented take.

Taken annually there is no concern with the ability to supply water to Fairlie over the long term. However the consent requires flow demand management in periods of low flow in the Opihi River. This requires the imposition of hosing restrictions.



4.1.1.3 Tekapo

Treatment

No significant change is expected to the normal operation of this activity.

Reticulation

No significant change expected to the normal operation of this activity.

The resource consent for the Tekapo water take expires on the 13th August 2033 and \$50,000 has been allowed in 2032 for the preparation and lodgement of that consent. It is anticipated that the consent will be granted with similar conditions as the current consent. Of biggest concern is the 5,895m of AC pipe that will need sampling to confirm the remaining life of the asset. AC pipe in New Zealand has proven to have a relatively short life and a sampling regime is to be undertaken, similar to Twizel, to confirm that remaining life. \$1,120,000 has been allowed for in the period from 2036 to 2045 to replace these pipes.

Hydraulic modelling of the Tekapo supply indicates that as development proceeds further to the south, Council will not be able to supply a firefighting pressure and flow above the 745m contour on the east side of Tekapo and above the 750metre contour on the west side without extra boosting.

On the west side, the most appropriate solution is a pump system into a new reservoir that will then provide both a domestic and firefighting supply from that reservoir to the land above the 750 metre contour. As this land is in private ownership, as part of development by that owner it is appropriate that they would provide the network to provide this supply.

On the east side the existing inline booster in Lochinver will provide the required pressure and flow above the 745 metre contour.



Plant and Equipment

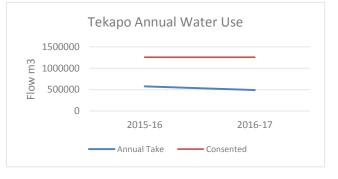
The Tekapo water supply headworks will require replacement probably in the period 2026-30. This will replace chlorination equipment, turbidity monitor, PLC and pumps at a cost of approximately \$90,000.

The in-line booster pump and controls installed in Lochinver Ave will also have to be replaced during 2031-35 at a cost of \$10,000.

Demand

This graph shows the total annual flow for Tekapo for the last two years as compared to the consented take.

Taken annually there is no concern with the ability to supply water to Tekapo over the longer term, but the amount of irrigation for large scale landscaping will have to be carefully managed.



4.1.1.4 Twizel

With the upgraded Twizel water treatment plant (completed in 2015) the most pressing issue continues to be the deterioration of the Asbestos Cement pipe network. This will, over time, see an increase in the maintenance costs associated with accelerated pipe failures. Costs are not likely to be significant, but budgets will need to be reviewed if there is a significant increase in failures. With AC pipe replacement this trend will be reversed. Council started a full replacement programme in 2016.

Treatment

The Twizel water supply was upgraded in 2014/16. The work involved a complete rebuild of the pump set that provides water at pressure to Twizel and improved treatment so that water provided complies with the Health (Drinking Water) Amendment Act (2007). No significant change is expected to the normal operation of this activity now that this project is complete. Scada telemetry was installed in 2015 as part of the head works upgrade.

At the same time the reservoir was relined and covered.

Reticulation

There was 25.5km of Asbestos Cement (AC) pipe in the Twizel (2.0km is privately owned), all installed in early 1970s. AC pipe is affected by both water and soil conditions and this causes premature failure of the asset. Several samples have been analysed to predict the remaining life of these pipes. Whilst there have been few actual failures to date, the analysis shows that the AC network is at risk of failure from now to 2040 and all the AC pipe should be replaced by 2040. The cost to replace the AC pipe network is \$4,050,000. A replacement programme based on a predictive failure model from the various pipe samples has been prepared.

The model takes into account the following:

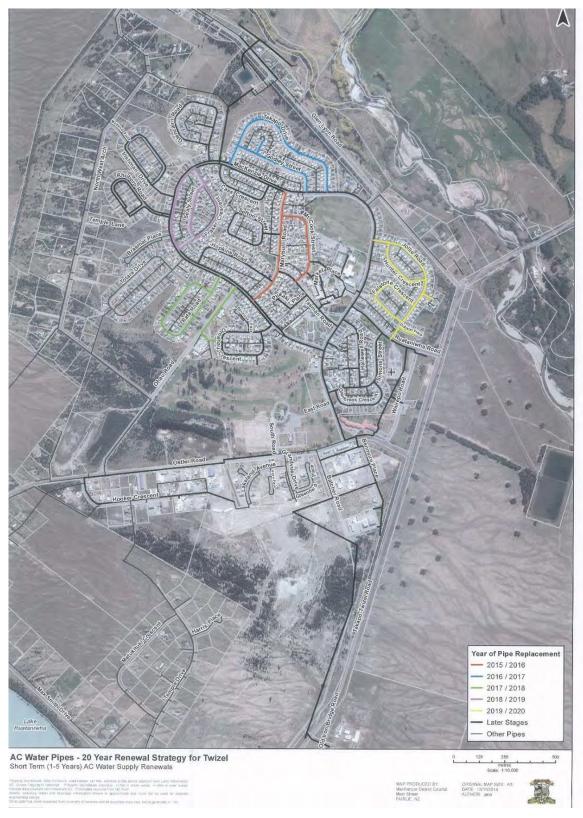
- Existing and future demand
- Roading replacement programme, both footpath and roadway
- Ability to fund
- Availability of contractors
- Refurbishment method

Council understands the importance of maintaining this asset in good condition and committed to a full replacement programme in Twizel over 20 years. This programme got underway in 2016 and to-date 2.4 km of the 24.7km has been replaced.



Recent replacement using "pipe bursting" techniques has shown a significant reduction in the replacement rate per metre, with the added benefit of significantly less disruption to the community.

Figure 4.1.1.4 - Asbestos Cement Water Pipe – Twizel (including Replacement Programme)





The replacement programme will be reviewed over time as pipes start to fail and also to fit in with footpath resurfacing and recently notified a roll out of "Ultra Fast Broadband"

Plant and Equipment

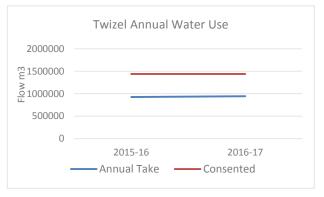
The three well pumps will require replacement at about 15 -20 year intervals depending on pump running hours. These pumps cost \$13,000 each and the oldest will be replaced during the period 2026-2030 and the remaining two in 2031-2035. One pump is 10 years old, the 2nd is 2 years old and the 3rd was installed new in 2017.

The headworks (pumps in particular) being installed on the Twizel water supply will have reached the end of their economic life within the period of this strategy and will have to be replaced, probably during the period 2026-30, at a cost of \$175,000. The Magflo meter and the Turbidity meter will also need replacement in 2031-35 at a cost of \$40,000.

Demand

This graph shows the total annual flow for Twizel for the last two years as compared to the consented take.

Taken annually there is no concern with the ability to supply water to Twizel over the longer term. However the consent requires flow demand management in periods of low flow in the Twizel River. This requires the imposition of hosing restrictions. The amount of irrigation for large scale landscaping will have to be carefully managed.



Growth

With the steady growth of Twizel to the west, the impact of Plan Change 15 allowing for low density residential areas and the Council policy of only supplying water on a restricted basis may put off the need for a large trunk water main to be laid into this area. However this will need to be monitored over time as development and demand increases in this area. Reports provided to Council by Opus International Ltd have recommended the construction of a 300mm trunk main to be laid from the headworks to the Residential 4 zoned land west of Twizel. The cost of this is estimated at \$315,000. This work could be funded in part or wholly by developers by way of financial contribution. There is some pressure from developers that these areas be developed as "on demand". To achieve this a booster will have to be installed in the system to provide the domestic and fire fighting flows required. If this was to go ahead these areas would have to be metered to assist with reducing the water demand.

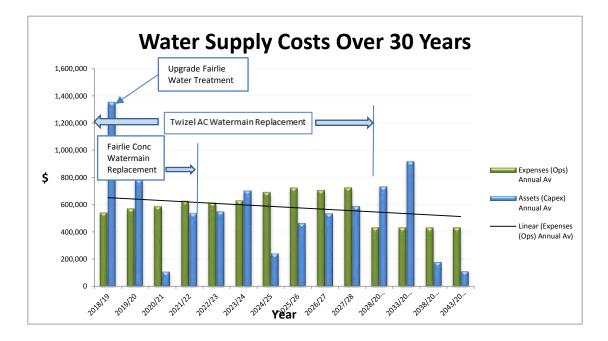
The area to the west of Twizel known as The Drive is zoned Residential 4 and Rural Residential 1. These zones allow for low density sections. Council has determined that this area is to be serviced by an on-demand water supply. In times of high demand, the flow and pressure drops off markedly to the point where water flow is non-existent. An in-line booster pump was installed in 2015/16 to address this problem.

As noted above, developers often want to add significant amounts of landscaping to their developments in order to enhance sales opportunities. This demand on the Council system for irrigation is to get landscaping established and then keep it healthy. The amount of irrigation for large scale landscaping will have to be carefully managed to ensure the water demand is not putting Council's water take at risk.



District Wide Water Supply Costs

The following graphic summarises the actions proposed over the thirty year strategy period.



4.1.2 Wastewater

General

Mackenzie District operates four wastewater schemes

- Burkes Pass
- Fairlie Township
- Tekapo
- Twizel

Along with treatment and reticulation infrastructure, resource consents for treated wastewater are vital. The term of these consents is key to forward planning and can often determine the timeframes for treatment upgrades.

Resource Consents

| Scheme | Consent Number | Expires |
|-------------------------------------------------------|----------------|---------------|
| Fairlie Township – Air Discharge | CRC992647 | 17 Dec 2038 |
| Fairlie Township – Discharge To Land | CRC992608 | 17 Dec 2038 |
| Tekapo Oxidation Pond Discharge | CRC042914 | 18 March 2040 |
| Tekapo Oxidation Pond Discharge | CRC042914 | 18 March 2040 |
| Twizel Oxidation Pond Discharge | CRC042915 | 08 June 2020 |
| Burkes Pass Wastewater Treatment Plant | CRC992607 | 07 June 2040 |
| Lake Pukaki Information Centre Wastewater Disposal | CRC950264 | 19 Dec 2030 |



All these resource consents will require renewal during the life of this strategy unless Environment Canterbury changes its rules to allow any of these activities to be permitted. This is unlikely and allowance has been made to re-apply for them prior to their expiry date. The new Twizel Oxidation Pond Discharge application has been lodged with Environment Canterbury to allow the consolidation of the discharge.

4.1.2.1 Burkes Pass

No significant change is expected to the normal operation of this activity as the Oxidation Ponds and their discharge were constructed new in 2000 to current environmental treatment standards with discharge to land. It is intended to install SCADA telemetry in 2018-19 at a cost of \$15,000. The resource consent for the discharge from the oxidation ponds expires in 2040, and \$50,000 has been allowed for consent renewal in 2039.

It is assumed that the growth in Burkes Pass will be relatively minor and no upgrade of the plant will be required.

4.1.2.2 Fairlie

Treatment

We expect no significant change to the normal operation of this activity as the Oxidation Ponds and their discharge were upgraded in 2002 to current environmental treatment standards within discharge to land. As a consequence they generally operate very well within guidelines.

Regular monitoring of sludge depth has shown that there has been an 18% increase in volume of sludge over the last 3 years. To address this continuing build-up of effluent and return pond number one to full operation, \$189,000 has been allowed in 2020/21 to remove sludge build-up.

It is assumed that the growth in Fairlie will be relatively static and no further upgrades to the plant will be required.

The resource consent for the discharge from the oxidation ponds expires in 2038. \$50,000 has been allowed for consent renewal in 2036/37.

Reticulation

There are 7,100 metres of earthenware pipe in Fairlie. These were originally condition rated in 2000 as 4 and 5. This scale is:

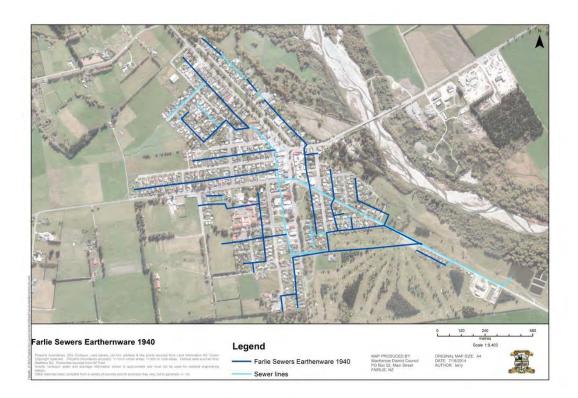
4 = **Requires Renewal** - Significant renewal/upgrade required (20-40%)

5 = Asset Unserviceable - Over 50% of asset requires replacement

The condition of these Condition 4 and 5 sewers is being re-evaluated to develop a prioritised replacement programme. This work is currently underway and if CCTV inspection confirms the results of earlier inspections with further deterioration, then it is likely that all of the 7,100m will have to be replaced. In anticipation of that result, we have allowed for a replacement programme starting in 2023/24 with completion by 2032. Approximately 1200m will be replaced or rehabilitated every year at a rate of \$250,000. Deterioration can take the form of cracked pipes leading to effluent leakage into the surrounding ground, or ground water intrusion which puts excessive pressure on the disposal system and provides less effective treatment.

Replacement options include dig and relay with new pipe, or in-situ refurbishment using relining techniques or pipe bursting.





Plant and Equipment

The aerator at the Fairlie treatment plant is presently being replaced and this will see a reduction in maintenance costs going forward.

The controller for the soakage basin will require replacement most likely in the 2026-2030 period. \$15,000 has been allowed for the replacement.

The recently upgraded Camp Ground pump station will require replacement of the pumps in 2026 at a cost of \$4,000.

The Eversley Reserve properties are serviced by E-One wastewater pump systems. All the pumps will require replacement during the period of 2031-35 at a total cost of \$76,800 for the 28 pumps.

Funded depreciation will used to fund these replacements.

4.1.2.3 Tekapo

Treatment

The Tekapo wastewater network system continues to perform well with the exception of the disposal field. This is discussed later. The construction of the two pump stations, trunk mains and rising mains set the town up well for the growth it is experiencing. The Oxidation ponds were also upgraded in 2001 so that they are able to treat effluent from the increased population and visitors. Council may need to increase aeration in the future if the ponds show signs of failing.

Regular sludge depth surveys to monitor the build-up of sludge. The current effluent depth is 0.53m and it is likely that the sludge will have to be removed sometime around 2025.

The recently relocated effluent disposal system (2017/18) will also be able to cope with this increased flow in the medium term.



Council is planning to undertake a significant strategic study in Year 1 of the LTP which will consider growth and development in the district's three towns and in the rural area. The outcomes from this will inform Council's infrastructure and planning programmes. The location of future residential growth in Tekapo will form part of this study, including consideration of new residential development spreading south of the town. This would bring it in proximity to the present oxidation ponds.

If high quality development surrounding the oxidation ponds is proposed, it is likely that reverse sensitivity issues could encourage the Council to relocate the oxidation ponds. Future planning would involve an evaluation of alternative locations for the ponds, securing any new site by land purchase if required, and placing a designation over the land for purposes of effluent disposal.

\$15,000 has been allowed in 2018/19 to install telemetry at the Camp Ground Pump Station. The resource consent for the discharge from the oxidation ponds expires in 2040. \$50,000 has been allowed for consent renewal in 2036/37.

There are 1,600 metres of earthenware pipe in Tekapo. These were originally condition rated in 2000 as 3. This scale is as follows:

3 = **Maintenance Required** to Return to Accepted Level of service - Significant maintenance required (10-20%).

It is intended to re-evaluate these sewer mains and then develop a prioritised replacement programme from that re-inspection. If the CCTV inspection confirms the results of earlier inspections with further deterioration, then the 1,600m of sewer main will be programmed for replacement or refurbishment.

If there is significant deterioration then replacement will need to be scheduled for 2031-35 and \$408,000 has been allowed in that period. Deterioration can take the form of cracked pipes leading to effluent leakage into the surrounding ground or ground water intrusion which puts excessive pressure on the disposal system and less effective treatment.

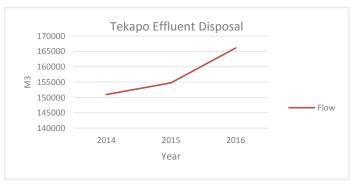
Replacement options include dig and relay with new pipe or in-situ refurbishment using relining techniques or pipe bursting.





The most pressing issue facing Tekapo is the disposal system. At the moment the disposal is generally adequate for the demand but during winter freezing periods the system is experiencing some problems. Environment Canterbury has indicated their dissatisfaction and has issued a notice of non-compliance with our discharge consent as a consequence. Also, as demand increases in Tekapo the volume of effluent to be disposed of will also increase. Council reviewed all of its disposal options in 2016, and have decided that in the medium term a new trickle irrigation system will be installed on the slope overlooking the existing oxidation ponds.

This option requires pumping to a higher elevation and discharging on a face above the Oxidation Ponds. This system will likely serve the community for the next 5 to 10 years but as discussed above, a more permanent location with in-ground disposal needs to be identified and that site designated when relocation of the disposal is required. It will be important to monitor the annual outflow to the disposal field to anticipate when it is nearing capacity and plan for its replacement.



Plant and Equipment

It is highly likely that the aerators that have been in service since 2001 will need to be replaced within the next ten years. They have had bearings and motors replaced but the other componentry is showing signs of corrosion. \$124,000 has been allowed for their replacement in 2021.

The Flygt pumps in the two main pump stations will have reached the end of their effective lives during the period of 2026-2030 along with the control panels. Costs associated with this replacement are four pumps at \$132,000 and two control panels at \$10,000 per site.

The Camp Ground Pump Station in Lakeside Drive is programmed for full replacement in 2020 including telemetry at a cost of \$100,000.

4.1.2.4 Twizel

Treatment

No significant change is expected to the normal operation of this activity. The Oxidation Ponds were constructed in 1970 to serve a design population of 6,500 (current population is 1,137), with the exception of the current disposal system. The current disposal is to ground by way of a 1.6km long trench. Environment Canterbury did not consider this best practise when Council applied to renew the consent in 2004 and as such granted a 10 year consent with a strong indication that an application to continue this discharge at the end of that period would be unlikely to be granted.

Council has an agreement to acquire land adjacent to the oxidation ponds and construct rapid infiltration basins and consolidate the disposal in them. This will retire the existing disposal trench. This project has been accelerated and is planned for completion by 2019/20. The budget for this work is \$900,000.

We have allowed \$45,000 to install SCADA telemetry in at the various pump stations and oxidation pond over the period 2016-20.



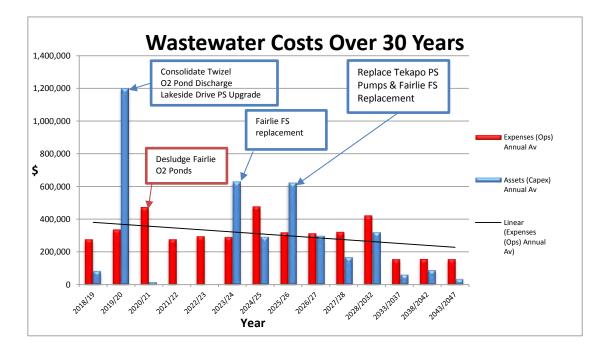
The Twizel oxidation ponds require regular monitoring of sludge level build up and will eventually require removal of that sludge. \$3,000 has been allowed in 2020 to repeat the sludge depth survey and \$200,000 for de-sludging the primary pond in 2025 if required.

Plant and Equipment

Mackenzie Park wastewater pump station pumps and control panel will reach the end their economic life and will have to be replaced in the period from 2036-2040. Pukaki Airport wastewater pumps should not need replacement during the life of this strategy.

4.1.2.5 District Wide Wastewater Costs

The following graphic summarises the actions proposed over the thirty year strategy period.



4.1.3 Stormwater

General

Mackenzie District Council manages stormwater networks in Fairlie, Tekapo and Twizel. Each of these schemes are subject to resource consent conditions imposed by Environment Canterbury.

Environment Canterbury's Land and Water Regional Plan became operative in 2015, and requires improvements in operations to minimise the environmental impact.

Clause 5.93 states:

The discharge of stormwater from a community or network utility operator reticulated stormwater system onto or into land or into or onto land in circumstances where a contaminant may enter water, or into groundwater or a surface water body is a restricted discretionary activity provided the following conditions are met:

- 1. For a discharge that existed at 11 August 2012, an application for a discharge permit is lodged prior to 30 June 2018, or at a later date as agreed between the reticulated stormwater system operator and the CRC; and
- 2. A stormwater management plan has been prepared to address the management of stormwater in the catchment and is lodged with the application; and



3. The discharge will not cause a limit in Schedule 8 (Region Wide Water Quality Limits) to be exceeded.

Also Clause 4.17 notes the following:

Where the discharge is from an existing local authority network, demonstration of a commitment to progressively improve the quality of the discharge to meet condition (c) as soon as practicable but no later than 2025.

Council is currently preparing a Stormwater Management Plan for the District as required by Environment Canterbury's Land and Water Regional Plan. It is likely that there will be a need to install improvements on the small non-consented discharges particularly in Fairlie and Tekapo. These are typically 150mm diameter pipes that discharge water from a road sump onto land or into a water course. The improvement works are budgeted for in the period 2022/29. An overall budget of \$45,000 has been allocated, but until the Plan is complete and approved we will not know the extent of the works required.

This will also necessitate an operational increase in maintenance and compliance monitoring of \$10,000 annually and \$20,000 every five years for heavy maintenance.

| desource Consents | | | | |
|----------------------------------------|----------------|-------------------|--|--|
| Scheme | Consent Number | Expires | | |
| Tekapo - Sealy Street Discharge | CRC042748 | 18 February 2040 | | |
| Tekapo - Hamilton Drive Discharge | CRC 146447 | 24 September 2039 | | |
| Tekapo – Domain Discharge | CRC 141077 | 23 December 2049 | | |
| Tekapo | | | | |
| Twizel Stormwater Discharge | CRC042742 | 18 February 2040 | | |
| Pukaki Airport Stormwater Discharge | CRC084922 | 09 September 2043 | | |

Resource Consents

All these current resource consents will require renewal during the life of this strategy unless Environment Canterbury changes its rules to allow any of these activities to be permitted. This is unlikely and allowance has been made to re-apply for them prior to their expiry date.

4.1.3.1 Fairlie

No significant change is expected to the normal operation of this activity, however there will be cyclic maintenance on some treatment facilities.

It is planned to internally inspect the Regent/Sloane Street storm water pipe in year one of the LTP. As this is an old timber lined drain running through the rear of the Kindergarten section, there is a risk that it could collapse leaving an accessible opening. With the higher than normal risk associated with this section of pipe budget has been allowed of \$40,000 to replace it. The results of CCTV inspection will determine if and/or when this work will proceed.

4.1.3.2 Tekapo

No significant change is expected to the normal operation of this activity, however there will be cyclic maintenance on some treatment facilities.



Lochinver Discharge

Every five years, depending on the results of soil tests, any bare areas will be re-vegetated and contaminated soils replaced at a cost of \$10,000 each time. An annual extra cost of \$500 also provided for increased maintenance and compliance monitoring.

Town Centre Proposed Discharge

This treatment facility was constructed in 2014/15 and requires regular maintenance to ensure it performs as designed. Allowance has been made to re-vegetate bare areas and replace contaminated soils every five years. This cost is likely to be \$10,000 per cycle.

An annual extra cost of \$2000 has been provided for increased maintenance and compliance monitoring.

Lakeside Drive Proposed Discharge

This treatment facility was constructed in 2016/17 and requires regular maintenance to ensure it performs as designed. An annual extra operating cost of \$2000 has been allowed for increased maintenance and compliance monitoring from 2018/19.

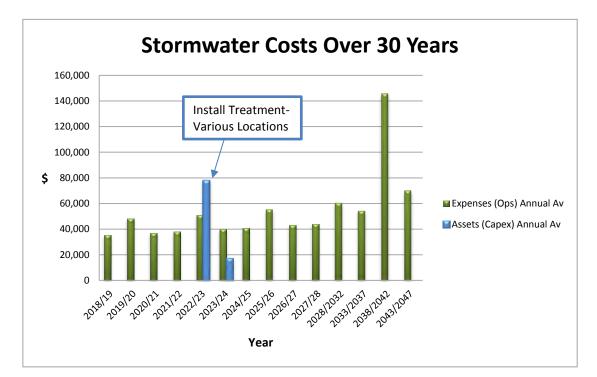
Every five years, depending on the results of soil tests, any bare areas will be re-vegetated and contaminated soils replaced at a cost of \$10,000 each time.

4.1.3.3 Twizel

No significant change is expected to the normal operation of this activity, however there will be cyclic maintenance on some treatment facilities.

4.1.3.4 District Wide Stormwater Costs

The following graphic summarises the actions proposed over the thirty year strategy period.





4.1.4 Roads & Footpaths

4.1.4.1 General

Mackenzie District Council manages roading networks across the district including in Fairlie, Tekapo and Twizel.

The network is made up of (2017):

| Asset | Number |
|-----------------|---------|
| Sealed Roads | 518.8km |
| Un-Sealed Roads | 233.4km |
| Bridges | 98ea |
| Footpaths | 159km |
| Streetlights | 1002ea |

There are a number of activities within the roading activity that require resource consents from Environment Canterbury. These are detailed below.

| Scheme | Consent Number | Expires |
|------------------------------------------------|----------------|-----------|
| ROADING - Twizel River | CRC971431 | 15-Jan-32 |
| ROADING - Lochaber Road | CRC980696 | 04-Feb-33 |
| ROADING - Clayton Road Bridge | CRC980697 | 04-Feb-33 |
| ROADING- Clayton Settlement Road | CRC980698 | 04-Feb-33 |
| ROADING - Clayton Road Bridge | CRC980699 | 04-Feb-33 |
| ROADING- Lochaber Road Bridge | CRC980700 | 04-Feb-33 |
| ROADING- Lillybank Road Bridge | CRC980701 | 04-Feb-33 |
| ROADING -Haldon Road Bridge | CRC980702 | 04-Feb-33 |
| ROADING - Tengawai River | CRC980703 | 04-Feb-33 |
| ROADING - Orari River, Lochaber Road Bridge | CRC980704 | 04-Feb-33 |
| ROADING - Macauley River Ford | CRC980705 | 04-Feb-33 |
| ROADING - Snow River Bridge | CRC980706 | 04-Feb-33 |
| ROADING- Glen Lyon Road | CRC001191 | 09-Mar-35 |
| ROADING- Cass River Ford Maintenance | CRC054668 | 16-Dec-40 |
| ROADING- Pareora River | CRC062058 | 18-Oct-41 |
| ROADING –Stoneleigh Road | CRC064164 | 14-Dec-41 |

Resource Consents



All these resource consents will require renewal during the life of this strategy unless Environment Canterbury changes its rules to allow any of these activities to be permitted. The Canterbury Land & Water Regional Plan Clause 5.139 states *"The use and maintenance of structures, excluding dams, on, in or under the bed of a lake are permitted.."*, subject to certain conditions being met.

4.1.4.2 Sealed Pavement Maintenance and Resurfacing

The expected life of a seal is dependent on whether it is a first coat or reseal, what type of seal (e.g. single coat or two coat, large or small grade chip), and the amount of traffic using the section of road. Based on a Councils sealed pavement length a target average annual reseal length of approximately 8% could be regarded as the average annual need. Actual resurfacing over the last 10 years had been less than this amount to fit in within approved budgets.

Following a full review of our seal histories using an average default reseal life of 18 years and 8 years for first coats, completed when preparing the initial Infrastructure Strategy in 2015, Council funded an additional \$300,000 on top of the approved NZTA budget to address an identified back log of resurfacing (i.e. where the existing seal age is older than the agreed default seal lives).

As a result of this funding injection and favourable contract rates for resurfacing, the back log has virtually been eliminated.

As can be seen in the figure below, as long as low tender rates can be achieved by leveraging off the Aoraki Roads collaboration (a collaboration between Mackenzie, Timaru, Waimate, and Ashburton District Councils) Council should be able to meet its resurfacing programmes over the next ten years with an annual allocation of \$500,000.

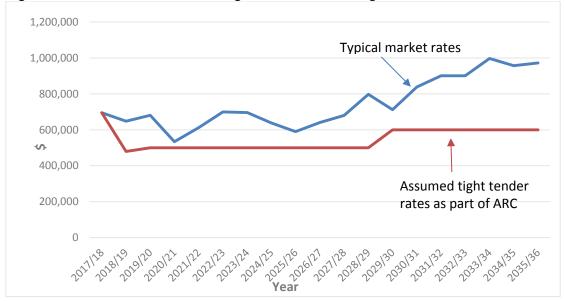


Figure 4.1.4.2 – 20+ Year Resurfacing Forward Works Programme

It should be noted that this is an ideal situation that does not allow for early failure of any seal or inflation. It is also modelled on extensive work completed when preparing the Roading AMP for 2013/14.

4.1.4.3 Unsealed Pavement Maintenance and Metalling

Council's unsealed road metalling budget is split between maintenance metalling (a light application of metal to bare patches to hold the road until a wearing course can be constructed)



and wearing courses (where layer of suitable material with mechanical interlock is laid and compacted to produce a relatively smooth mosaic finish). Council has historically been unable to keep up with the metal loss on our roading network applying much less than the predicated annual metal loss.

Over the last several years staff have carried out regular gravel loss surveys at different sites on the network. This work is ongoing with other sites added as necessary. This has provided good data on how our gravel roads perform over time.

Lilybank Road is showing a loss of 17mm off the crown of the road in any one year. This means that while there is plenty of loose material to grade around, there isn't adequate fines left in the material to keep a good 6% crossfall, meaning more corrugations/potholes/loose material and a lesser quality driving surface along with increased maintenance costs. Analysis of the results of our gravel loss surveys has indicated that to keep the unsealed road network as "a safe, efficient, convenient and comfortable roading network to ensure appropriate property access and freedom of travel for all people" (2015-2025 LTP), Council needs to apply approximately 21,000m3 of wearing course and maintenance metal to its unsealed roads annually.

Council continues to undertake local source material trials on sections of our network that typically had either high heavy vehicle usage resulting in accelerated gravel loss, high dust generations and/or associated complaints, or inadequate subgrade strength. So far the trials are proving very successful with reduced grading schedules, no deflection due to heavy vehicle loading, little to no metal loss and very low dust generation. Staff are monitoring these sites and regularly recording set cross sections to monitor gravel loss, asset performance and maintenance expenditure.

Whilst it is too early to consider rolling this construction practice out over an extended area of our unsealed road network, preliminary results are showing potential for significantly lower lifecycle maintenance costs. Any benefit from these trials could be rolled out during the 2018-21 NLTP.

Although some roads lose an average of 17mm of material from the crown in any one year, consumption of the asset is not totally realised due to the inherent strength of the subgrade. This means that when traffic wear through the wearing course, there is still a trafficable surface but Council is left with a surface that cannot be graded to restore the shape of the road. This ends up with a significantly reduced level of service and increased maintenance costs. Conversely a number of our roads have very weak subgrades with CBR's of less than 7 (effectively top soil). These roads are not designed to carry heavy vehicles, and during extended wet periods or during the middle of winter when these roads are at their weakest, severe pavement failures such as that shown below is the result.



Braemar Road – Frost Heave July 2012





Staff work closely with the New Zealand Defence Force, ratepayers, the Road Transport Association and other known heavy vehicle road users to ensure that Braemar Road and others like it are not accessed by heavy vehicles when the roads are at their most fragile.

4.1.4.4 Pavement Rehabilitation

Historically in any one year, sealed road pavement rehabilitation has been as a result of damage caused by winter freeze/thaw conditions. Godley Peaks Road, Braemar Road, Lilybank Road and Haldon Road have been the most at-risk roads in the District.

The Council has made substantial improvements to drainage in sections that are known to cause issues. This has abated the need somewhat, but there is still a general requirement to carry out rehabilitation on sections of these four roads.

There has been an expectation from central government to have all roads capable of handling High Performance Motor Vehicles (HPMV) as this is in the national economic interest.

With weaker pavements and increasing numbers of Heavy Commercial Vehicles (HCVs) across the network Council will need to monitor any emerging trends in increasing pavement failures to plan for appropriate pavement rehabilitation and avoid reactive expensive repairs.

Land use intensification has been the reason for the increased HCVs across the network and some of the direct impacts are detailed below.

There is a 30 year forestry cutting plan for Mt Cook Station that will see extensive logging over fragile unsealed roads every year during that period. Mt Cook Station has recently been sold but for planning purposes it is assumed that the forestry operation will continue.

Implementation of a number of water take consents for irrigation in the Mackenzie Basin are anticipated, and this will drive a significant change in intensification. As a consequence the number of HCVs using roads such as Godley Peaks Road has increased significantly. This not only add increased wear on the road but potentially impacts on the use of the Cass River Bridge, thus shortening its remaining useful life.

Dairy conversions may continue in the region thus changing the traffic flows in and around these properties along with the extra tanker traffic.

Council will have to allow for this extra rehabilitation requirement on both its sealed and unsealed road network as an on-going requirement.

4.1.4.5 Bridge Renewals

There are 95 bridges in the District with a combined length of 1,842m. They range from small, simple timber structures to multi-bay modern steel and concrete structures. Generally the District's bridges are in good order. The bridge stock is structurally inspected on a rolling three year cycle, with some "at risk" structures inspected annually.

The Council has a robust Bridge Replacement Strategy (2010-2050) which details bridges due for replacement or complete removal. The replacement strategy is reviewed regularly as part of the annual structural inspection. This may have the effect of accelerating the replacement of various structures or conversely extending their remaining useful life.

Any new bridges constructed within the District will be HPMV compliant.



4.1.4.5 Bridge Replacement Strategy

| Bridge | | Replacement | RUL | Costing Paramete | Costing Parameters | | ent | Notes | |
|--------|-----------------------|-------------|---------|---------------------|-----------------------|------------|-------------|-------|------------------------------------------------------------|
| No | Bridge Harris | Timeframe | (Years) | Length | Width | Rate/m2 | Cost | Year | |
| 1 | Otama Road | 3 - 10 | 8 | 6 | 2.7 | 5,403.00 | \$77,400 | 2023 | Replace (possibly with a box culvert) |
| 13 | Coal Pit Rd No 2 | 10 - 15 | 10 | 12 | 4 | \$3,910.00 | \$208,000 | 2025 | Replace (new bridge) |
| 26 | Goodmans | 3 - 10 | 5 | 17 | 2.1 | \$3,910.00 | \$169,500 | 2020 | Don't Replace (leave structure for emergency access) |
| 41 | Clayton Settlement | 20+ | 35 | 66 | 2.8 | \$3,910.00 | \$838,700 | 2050 | Replace (new bridge) |
| 58 | Single Hill | 3 - 10 | 5 | 12 | 2.6 | \$3,910.00 | \$143,100 | 2020 | Replace (new bridge) or divest* |
| 78 | Cass River | 10 - 15 | 15 | 124 | 2.8 | \$3,910.00 | \$1,600,000 | 2030 | Replace (new bridge) |
| 87 | Black Birch Stream | 10 - 15 | 15 | 6 | 3.2 | \$4,030.00 | \$89,500 | 2030 | Replace (new bridge) |
| 89 | Mowbray Road | 20+ | 25 | 8 | 3.2 | \$4,030.00 | \$119,300 | 2040 | Replace (box culvert) |

*Note: Single Hill Bridge is not on Council road reserve but is on private land. Any discussions about its future will be held directly with the landowner.



4.1.4.6 Cass River Bridge

The bridge over the Cass River on Godley Peaks Road was built by the land owner of Godley Peaks Station and subsequently taken over by Council. It is made up of three spans with a total length of 124 metres. Council has this weight restricted to 3000 kg Gross Vehicle Weight and 2000 kg per axle with a posted speed of 10km/h. The current estimated cost to replace this is \$1,600,000. This bridge provides access to Godley Peaks Station and the formed road ends some 800m past the end of the bridge.

Council has commissioned a full assessment of the options around replacement or closure of the Cass River Bridge as Council is reluctant to fund the "local share" of the replacement cost and it may be problematic to get funds from NZTA to also replace this structure at what is really the end of the road. The structure is weight restricted to 3000kg and this is causing some issues for the station at the end of the road. It is intended to carry out some pile testing to confirm the weight restriction. This may have the effect of lifting the weight limit or reducing it. If the limit was to go much below the 3000kg then closure would be imminent.

4.1.4.7 Street Lighting

Over the last 10 years, urban development has added 34% extra lights to the network and it is assumed that there will be an ongoing increase in these assets. The existing street lights have a remaining life of between 2 years and 20 years. NZTA confirmed a special subsidy rate for the replacement of standard luminaires with LED fittings, with this funding only available until end of June 2018. Council lodged a cost scope adjustment with NZTA to take advantage of this opportunity to replace all its current light fittings with LED luminaires within that timeframe. The District Plan has specific ordinances that are designed to protect the night sky in the Makenzie Basin. The replace fittings will comply with Councils requirements.

There are no plans to add additional lighting other than that vested to Council from the various developments within the district.

4.1.4.8 Footpath Resurfacing

Normally Council would resurface its chip seal footpaths on a 10 to 12 year cycle, budgeting \$109,000 annually for this work. However Chorus have advised that they intend to roll out broad band to Fairlie, Tekapo and Twizel in 2024-26. As a consequence there will be little or no maintenance carried out on the footpaths in these towns until the completion of this project. If needed, Council could borrow to fund the rebuild of all footpaths affected by the broad band roll out on completion, so that the district is left with a good fit for purpose footpath network. Council will work with Chorus on this programme as appropriate.

It is likely that resurfacing will continue with a flexible seal coat using grade 6 chip from the Blackhead Quarry in Dunedin. This dark chip has been a good choice to indicate the footpath demarcation.

With traffic regularly parking on the footpaths in Twizel and the actions of the refuse collection truck stressing the pavement surface, these seals generally only have a life of approximately 10 years.

The Transportation Strategy currently underway will be looking at footpath linkages, in particular safety footpaths, if they are required and the location.



4.2 Assumptions and Risk

The Council has adopted the following significant forecasting assumptions, in developing its LTP and strategies.

Table 4.2: Significant Assumptions

| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk | |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---|---|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------|--|
| Population Growth It is assumed that growth in the district's population will generally be consistent with the medium projections issued by Statistics NZ in December 2016, which are that the district's population will grow by a little over 4 percent from 2018 to 2028 (from 4680 to 4880 people). It is not expected that this level of population growth will have any significant impact on | H | M | L | Population change occurs within the district at a higher or lower rate than predicted. | A significant, consistent decline in population may adversely affect Council's ability to set rates at a level affordable to the community. A significant, consistent increase in population could adversely affect Council's ability to deliver some services to existing service levels. | Council will continue to monitor population measures within the district and respond to meet needs where possible. | |
| demand for infrastructure or services. Demographic Changes Most population growth within the Mackenzie District is expected to be at older ages (55+ years), with the proportion of over 65s living in the district projected to be slightly higher than the NZ average. Twizel and Fairlie have a higher proportion of older people (65+) than other areas in the district and this is not expected to change over the life of the plan. | d for infrastructure or services. traphic Changes opulation growth within the Mackenzie is expected to be at older ages (55+ with the proportion of over 65s living in trict projected to be slightly higher than average. and Fairlie have a higher proportion of eople (65+) than other areas in the and this is not expected to change over | | | Changes to the projected demographics may place pressure on some Council services due to increasing demand, which may lead to a lower level of service in these areas or a requirement for additional investment. | Council will continue to monitor demographic changes within the district and respond to meet needs where possible. | | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk | |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|--|---|--------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| | H M L | | L | | | | |
| Household Changes It is anticipated that changes to household numbers and composition will generally reflect population projections and forecast changes to demographics (that is, an ageing population). This is not expected to create any significant impact on demand for infrastructure and services, given the relatively small increase in total population projected to occur. | | | | Household changes across the district occur at a higher or lower rate than expected. | A slower rate of household growth may mean that some service activities have overinvested in infrastructure (too much capacity too soon). | Council will continue to monitor household changes within the district. Where rapid growth occurs, this is likely to be within existing subdivisions where servicing provision has already been made or, where growth requires additional infrastructure, developers can be required to meet this demand through the payment of financial contributions. | |
| Dwelling Numbers It is assumed that growth in dwelling numbers will primarily be driven by demand for short- stay visitor and holiday accommodation due to year-on-year increases in both domestic and international visitor numbers to the district. Growth in demand for private holiday accommodation is predicted to have an impact on the availability of residential housing. However, the large proportion of unoccupied dwellings in the district, particularly in Tekapo (75%) and Twizel (66%), is not anticipated to change or increase significantly. | | | | Dwelling changes across the district occur at a higher or lower rate than expected. | A higher or lower rate of dwelling growth may impact on provision of services, such as the issue of resource and building consents. | Council will continue to monitor dwelling growth in the district and adjust provision of supporting services as required. | |
| Tourism Growth It is assumed the average growth in international visitors to Mackenzie District will be at least equivalent to, or greater than, the growth in international visitors forecast for New Zealand over the coming ten years (an average increase of 5.4% per annum). This is based on current data which indicates growth in international visitors to Mackenzie District is | | | | Change to tourism occurs at a rate significantly above or below the growth levels assumed. | Increases in projected visitor numbers may place pressure on supporting services and infrastructure. Conversely, a drop in tourism to the district may mean that service activities have overinvested. | Council will continue to monitor tourism numbers to the country and district and respond to meet needs where possible. | |



| Acclimation | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk | |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|---|---|--------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| occurring at a rate higher than the national average and forecast growth. It is also assumed growth in domestic visitors to Mackenzie District will continue to occur at a rate similar to international visitor numbers. However, there is more uncertainty around this | H | Μ | L | | | | |
| Climate Change It is assumed that climate change is happening, and the Council will take into account the predicted impacts of climate change as it plans, builds and renews its infrastructure. The impacts are expected to be relatively minor within the period covered by the Long Term Plan, but increasing in the future. | | | | There is a risk that climate change will happen more quickly than expected and require changes to the Council's activities. | If climate change happens more quickly, the Council may need to carry out work on its infrastructure assets. Council's business units may not recognise climate change in the delivery of their services. Decisions made now without this consideration may have intergenerational effects on land use decisions, environmental policy and infrastructure decisions e.g. | Council activities will build appropriate mitigation responses into resilient infrastructure development. The Council will continue to monitor climate change science and the response of central government and adapt its response where required. | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | | Impact of variation to assumption | Management of risk | |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|--|--------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| | H M L | | L | | | | |
| Natural Hazards / Local Natural Disasters It assumed that there will be no major adverse events during the period covered by this Long Term Plan. Note: the district is at risk from natural hazards such as flooding, earthquake, and storms. These events can occur at any time, without warning. While events may occur at any time, Council's planning will focus on operational resilience and Emergency Management. | | | | A major adverse event occurs resulting in a significant impact on the district and Council's services. | A disaster has the potential to cause significant, unbudgeted impact on the Council and the community. In the event of a major disaster, Council has assumed additional central government support will be forthcoming. Council would need to borrow additional funds to make repairs and meet the costs of restoration. | The Council seeks to mitigate this risk through its Civil Defence, Risk Management and Insurance Policies. Council keeps appropriate levels of cash reserves (\$3.0m) and sufficient head room in its borrowings to enable it to undertake any repairs on its underground assets. Central government has a role in disaster recovery after a natural disaster. | |
| New Technologies There will be no new technologies deployed within the period covered by the Long Term Plan that will significantly change the demand for or provision of services. | | | \checkmark | Technologies may become available which significantly change the demand for or provision of services. | Inefficient of ineffective provision of services in the traditional manner when other alternatives maybe available. | Council will regularly monitor existing and proposed technologies as they relate to service provision. | |
| Service Delivery Modes & Contracts It is assumed that there will be no significant changes to current modes of service delivery for each service area or variations in terms of contract prices (above inflation and inventory adjustments) for current operations and maintenance contracts. Council will continue to consider collaboration opportunities and assess changes to service delivery on a case by case basis. | | | | Maintenance contracts may be re-tendered during the plan period. If maintenance and service contracts are consolidated and/or re- tendered there is a possibility contract prices will be higher than anticipated. | This would require Council to either increase rates and/or operating revenue if efficiencies cannot be found or it may consider reducing levels of service. | | |
| Planning Horizons It is assumed that the planning horizon for growth (30-45 years) and asset lifecycles (30 | | | \checkmark | The planning horizon for growth and asset life services differ from that assumed. | | | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk | |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|--|---|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| | H M L | | L | | · | | |
| years plus) are sufficient to inform the ten year forecasts included in the LTP. | | | | | | | |
| Legislative Demands As an organisation that is created and derives its powers from statute, changes to legislation have a direct impact on the way we conduct our business. The speed and scale of review of legislation depends largely on the policy direction and priorities of the government of the day. While we anticipate changes to the Resource Management Act 1991 and Local Government Act 2002 during the life of this Long Term Plan, we have assumed that these and any other changes to legislation will not have a significant effect on our business. The LTP assumes that existing legislation will remain in place and that the structure and responsibilities of the Council will remain the same over the period covered by the plan. It also assumes the Council will remain an independent unit of local government during the next 10 years. The Council sees merit in continuing with shared services where this allows more efficient use of skills and resources. | | | | The impact of government legislation is more or less than expected. New legislation is enacted that alters the activities Council undertakes or provides. | Unrealised impacts of legislative changes may create greater impacts on Council operations, including operating budgets, workloads, time and resource availability. These pressures may lead to additional costs for ratepayers. Where legislative changes require Council to provide additional services or increased levels of services, this may impact fees and charges for cost- recovery activities. | Most changes to legislation are known in advance, giving councils the ability to prepare for implementation. Council will monitor existing and potential legislative changes as they move through parliamentary process. Where appropriate, Council will submit on legislation to encourage reduced or improved impacts on Council operations and limit costs to ratepayers. Historical trends have been for services transferred from central government to local government. The cost and impact on our activities as a result of future legislative changes cannot be quantified at this stage as it would be dependent on the specific services affected by the legislative change. Financial uncertainty in this area would generally impact the cost of introducing changes, and the mechanisms required to fund any new services. | |
| Legislation Change – Development Contributions It is recognised that the ability to levy financial contributions under the Resource Management Act 1991 will be revoked, effective from 18 April | | | | The ability to levy development contributions is not comparable to existing | Council does not recoup costs associated with meeting infrastructure demands of development. | Council will review its Developmen Contributions and Financial Contributions policy prior 18 April 2022. This work will involve clearly determining the demand for | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|--------------|---|-------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
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| 2022. Council will then recover development contributions. For financial forecasting purposes the Council has assumed that development contributions will provide a similar level of funding and outcomes to financial contributions when this change occurs. | | | | financial contribution provisions. | | services and the costs of meeting that demand. |
| Inflation To develop a consistent approach for local government to account for inflation, the Society of Local Government Managers (SOLGM) contracted Business and Economic Research Limited (BERL) to construct forecasts for inflation. It is assumed that long term inflation will be consistent with BERL's Local Government Cost Index (LGCI) forecasts. | | | | Inflationary costs in some areas may increase at a rate different to that forecast. | | In preparing the LTP, the Council is required to use best estimates in determining the level of costs to be budgeted in the future. As a result, Council is required to account for the effect of price changes or inflation that is expected to occur over the ten year period. Council has endorsed the rates produced by BERL and has used these rates as the assumption for accounting for inflation for the preparation of the LTP. Some types of costs (eg roading and transport costs) have been subject to fluctuations in recent years, so it is inherently difficult to predict trends with accuracy. However, these costs will be mitigated through the annual plan process where the annual adjustment can be made. |
| Borrowing Borrowing costs are assumed to be as included in Financial Forecasts. | | \checkmark | | Forecast interest rates on borrowing are higher or lower than forecast. | Council costs could increase or decrease as interest rates fluctuate up or down. | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk | |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|-------|--|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| | н | H M L | | | | | |
| Interest Rates Council assumptions on interest rates are based on the Official Cash Rate (OCR). That rate will be used for calculating interest rates and will be adjusted annually. | | | | Forecast interest rates are higher or lower than forecast. | The movement in interest rates has a wide ranging effect on the Council. The Council's cash investments have derived interest at the market rates and the Council's internal financing policy bases the interest paid to or charged to individual communities on the Official Cash Rate. The level of works and services rates levied is dependent in part on the interest rate used in Council's internal funding policy. | Council is setting its internal funding interest rate six months in advance and holding it stable for the next twelve months. There is a risk its estimates may not correlate with external interest movements which may mean Council is not optimising its returns. However, Council believes that is outweighed by the certainty of internal return in can give to the capital reserves over the financial year. | |
| Sale or Transfer of Assets It is assumed throughout this plan that we will retain ownership of our significant assets and continue with the current Council Departments. | | | | That the objectives whether financial or non-financial of holding strategic assets are not achieved. | Should specified returns not be attainable, we would review our investment. Such a review may have a financial impact. | Any decision to sell or partially sell would be significant and a full proposal with options to be considered would be provided to the community for feedback as part of a special consultation process. | |
| Timing & Level of Capital Expenditure The Long Term Plan assumes that the timing and cost of capital projects and associated operating costs are as determined through the Council's activity management planning process. | | | | There is a risk that capital projects may not occur as planned, or actual costs may vary from the forecast therefore may have an impact on the costs. Transport projects seeking subsidy will need a Business Case approach to NZTA which may change originally anticipated outcomes. | If projects do not occur as planned, capital expenditure in any year may differ from that forecast and delay may also change the cost of individual projects. | The Council will consider the impact of any change as part of the annual budget process and consider the funding implications of any cost changes. | |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|---|---|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| | Н | м | L | | | |
| NZTA Subsidy The Long Term Plan assumes that the subsidy from New Zealand Transport Agency will be 51% across all activities for the life of the Long Term Plan, and that these subsidy rates will remain at this level until the Funding Assistance Rate is reviewed. | | | | Council's risk is the roading programme may reduce due to a number of factors. These are: a further change in subsidy rates and/or size of the programme in years 4-10. This plan assumes Council will maintain or expand its spend through additional unsubsidised work. the NZTA subsidiseable programme may differ from what has been assumed, which may impact the Council's spend in future years. The funding impact of the One Network Road Classification (ONRC) is as yet unknown. | The roading programme could be reduced from what is shown, due to limitations on the amount of work NZTA is prepared to financially support. Expenditure may differ in any year from that forecast. If Council wanted to continue its roading programme, other funding sources such as rates would need to be utilised. | The Council will consider the impact of any change as part of the annual budget process and consider the funding implications of any cost changes. |
| Resource Consents It is assumed that the conditions of resource consents held by Council will not be changed significantly and that the Council will be able to renew and obtain the necessary resource consents for its planned projects. | | | | Resource consents are changed through reviews, or applications for Council projects are not approved or have significant compliance or monitoring costs. | Projects will cost more if compliance requirements are significant, or may not proceed as planned if consents are not obtained. | Planning of projects will take in to account compliance requirements. |



| Assumption | Level of Uncertainty (High/Medium/Low) | | | Risk | Impact of variation to assumption | Management of risk |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------|---|--------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------|--------------------|
| | Н | М | L | | | |
| Asset Revaluations The Council has a policy of revaluing its buildings, land and infrastructural assets on a three yearly basis. The Long Term Plan assumes that the book values of the relevant assets as at the revaluation dates will be increased by inflation rates as per the BERL inflation forecasts as described in the Inflation assumption above. | | | | Inflationary costs in some areas may be different from that forecast. The condition of the assets may be different to that assumed and the value of the asset may differ accordingly. | There may be a higher or lower asset value and a lower or higher depreciation charge. | |
| Useful Lives of Assets The useful lives of assets have been assumed as set out in the following table, which matches the depreciation policy under the Statement of Accounting Policies: | | | \checkmark | Assets last longer than the lives assumed, or assets deteriorate at a faster rate that the lives assumed. | | |

| Operational assets | Depreciation method | Life (years) |
|----------------------|---------------------|------------------------------|
| Plant and machinery | Straight line | 5-10 |
| Land under roads | Not depreciated | - |
| Roads and footpaths | Straight line | 6-80 |
| Formation | Not depreciated | - |
| Sub-base | Not depreciated | - |
| Base course | Straight line | 75-100 |
| Surfacing | Straight line | 0-17 |
| Kerb and channelling | Straight line | 10-100 |
| Street signs | Straight line | 13 |
| Street lighting | Straight line | 20-40 |
| Bridges | Straight line | 80-100 |
| Resource consents | Straight line | Over the life of the consent |
| Stormwater | | |
| Lines | Straight line | 100 |
| Manholes | Straight line | 100 |
| Open drains | Not depreciated | - |

| Wastewater | | |
|-----------------------|-----------------|--------|
| Mains | Straight line | 60-80 |
| Pumps | Straight line | 15 |
| Oxidation ponds | Not depreciated | - |
| Box culverts | Straight line | 100 |
| Manholes | Straight line | 80 |
| Water supplies | | |
| Piping mains | Straight line | 60-80 |
| Pumps | Straight line | 25 |
| Service lines | Straight line | 80-100 |
| Hydrants | Straight line | 80 |
| Valves and air valves | Straight line | 80 |
| Meters | Straight line | 25 |
| Reservoirs | Straight line | 80 |



4.2.1 Assumptions

4.2.1.1 General

As noted above, this strategy is based on the philosophy that Mackenzie District Council will remain a viable unit of local government in its own right and that it will continue to own, manage and operate the three waters (water, wastewater and stormwater) infrastructure.

Even though there may be some form of shared service arrangement with the neighbouring Councils, Mackenzie will continue to manage and maintain the road network and the three waters (water, wastewater and stormwater) networks.

4.2.1.2 Levels of Service

An analysis of the \$9.57 million (2017 dollars) expenditure proposed for 33 projects valued at >\$50,000 shows that 30% of the expenditure is directed at improving the level of service for the three waters (water, wastewater and stormwater) in Fairlie, Tekapo and Twizel. These improved level of service projects are:

- Fairlie water treatment
- Improved stormwater treatment in Fairlie, Tekapo and Twizel
- Connect Pukaki airport water supply to Twizel
- Twizel oxidation pond disposal consolidation including new screens
- Fairlie Reservoir
- Ongoing water main replacement in Twizel

The roading infrastructure maintains the current levels of service over most of the activity. The exception to this could be the replacement of seven weight restricted bridges. If renewed they will all be able to take Class 1 traffic loading, which is an improved level of service. It is uncertain whether the Cass River Bridge will be replaced. If it is not then this will be a reduced level of service. If Goodmans Bridge is not replaced, this will also be a reduced level of service.

4.2.2 Public Health and Environmental Outcomes

Section 101A of the LGA requires Council to identify how it intends to maintain or improve public health and environmental outcomes. At the high level relevant to the 3 waters (water, wastewater and stormwater) and transportation, these issues are related to wastewater disposal, potable water supply and access. The details of Council's intentions are included within this document and the relevant AMPs, and are summarised below.

4.2.2.1 Wastewater Disposal

Fairlie, Burkes Pass, Tekapo and Twizel already treat their effluent to a high level and dispose of it to ground. Council does not consider there is a need to increase the level of treatment unless there is unexpected growth in any one of those communities. The current trickle irrigation effluent disposal at Tekapo periodically comes under pressure to cope with the volume to be disposed of. This is being addressed by the construction of an additional disposal field.

In Twizel the consolidation of the disposal system into a Rapid Infiltration Basin located adjacent to the ponds will reduce the extent of the discharge and ensure it can operate below the freezing level of the soil during winter, which is likely to result in a benefit to the surrounding environment.

4.2.2.2 Water Supply

All urban water supplies in Mackenzie District meet the Health (Drinking Water) Amendment Act 2007 as they all have approved Water Safety Plans that:

I. identify the public health risks (if any) associated with that drinking-water supply; and



- II. "(ii) identify critical points in that drinking-water supply; and
- III. "(iii) identify mechanisms for-
- IV. "(A) preventing public health risks arising in that drinking-water supply; and
- V. "(B) reducing and eliminating those risks if they do arise; and
- VI. "(iv) include information about the estimated costs and benefits of the mechanisms referred to in subparagraph (iii); and
- VII. "(v) set out a timetable for managing the public health risks that have been identified as being associated with that drinking-water supply;

The upgrade to Twizel's water supply is complete and it and this provides potable water to the township that meets the Health (Drinking Water) Amendment Act 2007.

The water supply to Tekapo already meets the standard so no improvements are necessary. For both these supplies Council is waiting on official confirmation from the Ministry of Health that they comply.

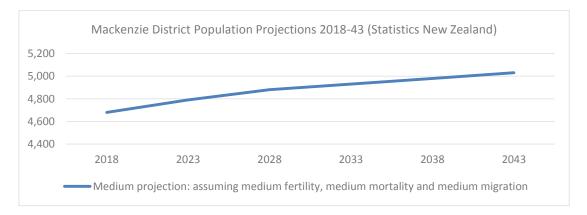
The Council has been monitoring the turbidity of a new spring west of the existing Fairlie water supply source over the last two years, to confirm that it remains very clear. This has proved to be the case, along with no protozoa being recorded in the system following a year of testing. As a consequence it is planned to shift to this site and build a new treatment plant in 2018/19. On completion the water supply will meet the DWS. The upgrade is budgeted at \$900,000.

4.2.3 Access

Access is an important part of the public health of a community as it allows for efficient delivery of all services associated with public health. The Council intends to maintain the current level of service on the District's roading network, unless NZTA reduce funding through the One Network Roading Classification and thus fund to that lower level of service. This could impact on the communities' ability to easily and efficiently access those necessary health services.

4.2.4 Population

It is assumed that growth in the district's population will generally be consistent with the medium projections issued by Statistics NZ. The following graph predicts relatively static population growth over the period to 2043.



The effect of population growth is discussed in greater detail in section 5.1.



4.2.5 Development

Analysis of the future urban and rural/residential subdivision over the next 10 years shows an average of 20 sections every second year along with associated infrastructure, to be vested in Tekapo, 192 sections being vested in the next three years with an average of 46 every two years in Twizel, thereafter. The value of infrastructure to be vested in that time is projected to be:

- Year 1 to 3 \$1,700,000
- Year 4 to 6 \$4,900,000
- Year 7 to 10 \$1,500,000

Future development is difficult to predict as it depends solely on market demands and developer confidence.

During 2015/17, 5km of sealed road and 4.8 km of unsealed road will be vested in Council. While developers have to construct this to Council's standard before vesting, the ongoing maintenance costs have to be allowed for.

Initially it is assumed that the level of development experienced during 2015-18 would slow down to about a third of this but this has proved not to be the case. We have modified our projections to allow for this growth.

4.2.6 Change in Land Use

Change in land use is ongoing and something that is hard to predict. The following factors influence those land use changes.

- Tourism
 - Mt John: tourism along with the International Dark Sky Reserve are putting increasing pressure on Godley Peaks Road as people want to travel to the top of Mt John.
 - Lake Alexandrina: Having been to the top of Mt John and observed the lake the tourist likes to visit the scenic attractions. The challenge here is keeping them on the correct side of the road, along with the associated wear of the sealed and un-sealed pavements.
 - Haldon Camp: This is on the shore of Lake Benmore and puts high summer traffic on Haldon Road.
 - Ski Fields: As these open the traffic on the feeder roads can increase by 1200%.
 - Alps2Ocean Cycle Trail: This relatively new attraction is starting to put increased demands on Mt Cook Station Road and Hayman Road. It also creates conflict with other road users especially the logging operations. Plans are underway to progressively move this trail off the road carriageway.
- Tenure Review
 - There are a number of High Country Stations that are going through tenure review. Historically this has involved part of the station passing into the public estate and being opened up for access. There is a higher expectation from the Department of Conservation (DoC) and other road users that better access be made available with no extra funding from either NZTA or DoC. Staff are working with DoC to try to minimise this effect so significant allowance has been made for this.
- Meridian Shoreline Protection
 - Lake Pukaki continues to erode the various shorelines around it and puts Hayman Road and Mt Cook Station Road at risk from that erosion. Meridian Energy has an agreement that they are responsible for that erosion and they rectify it at their cost.
- Land Use Intensification
 - An increase in primary production as the result of on-farm intensification and irrigation consents being implemented.
 - Possibility of further dairy conversions in the Fairlie Basin.



- Mt Cook Station 30yr forestry programme (noting this station has recently had a change of ownership).
- o Increased use of the high country roads by the NZ Defence Force for training.

Due the difficulty in predicting where this demand might be over the next 30 years, it is important to recognise that it will happen and plan for it as early as the knowledge and effects become better understood.

As an example, the Average Annual Daily Traffic on Clayton Road has almost doubled in the last 12 years from 289 to 419 with 24% HCVs remaining constant. Thus the number of HCVs has also almost doubled. This intensification is expected to continue. Also there is a 30 year forestry cutting plan for Mt Cook Station that, if continued by the new owners, will see extensive logging over fragile unsealed roads every year during that period.

4.2.7 Funding

All budget projections have allowed for inflation (August 2017).

4.2.7.1 Three Waters (water, wastewater and stormwater)

In the process of producing this Infrastructure Strategy and the underlying supporting plans, Council has considered the following:

- Alignment with the Community Outcomes in the LTP
- Council priorities in terms of the overarching aim for delivering core services
- The need to manage the assets at a Core (3 Waters water, wastewater and stormwater) level in accordance with appropriate asset management best practice
- Delivering cost effective services that are efficient, effective and appropriate
- Providing an appropriate level of resilience

This Infrastructure Strategy is supported by a previous study by Council on water supply and wastewater assets, which used 2009 pipe construction costs and industry standard base lives, to look out eighty years.

This work allowed the Council to ascertain where the peaks in replacement expenditure of these assets are, by community. Council modelled this expenditure and in 2015 made the decision to amalgamate each of the four urban water supplies, wastewater schemes and stormwater networks in to single urban schemes for water, sewer and stormwater. This means that the cost of providing the 3 waters (water, wastewater and stormwater) infrastructure across the townships is funded universally across the users of those services. The Council is able to set priorities on key capital expenditure for the networks as a whole, and bring more resources to manage the networks.

4.2.7.2 Land Transport

To fund roading operational and capital expenditure, the Council receives a percentage of the cost as a subsidy from New Zealand Transport Agency (NZTA). The co-investment rate is based on recent review of the NZTA Funding Assistance Rates.

The Council has been informed by NZTA that the Co-investment Rate going forward will be as follows:

| Maintenance, Operational and Renewal Expenditure | 51% |
|-----------------------------------------------------|-----|
| Low Cost Low Risk Projects | 51% |



The roading programme is funded from Council's own resources and a co-investment from NZTA. NZTA's contribution is limited to the approved land transport programme it is prepared to financially support. Council may compensate for any reduction by increasing the amount of unsubsidised work it undertakes.

Council has budgeted \$300,000 annually from the NZTA work category "Low Cost Low Risk" for isolated roading improvements. It will be consulting with ratepayers as part of this LTP on whether Council should borrow to undertake additional programmes over and above this, if more co-funding from NZTA is available. This would have an impact on rates and is one of the key issues to be consulted on in the Council's Consultation Document.

It is likely that further funds will be sought from NZTA to implement the projects that are identified by the current work around the Transportation Strategy.

4.2.8 Risk and Uncertainties

4.2.8.1 Transportation

Council's risk is the roading programme may contract further due to the reduction in subsidy rates and/or under co-investment by NZTA that will inevitably reduce the programme.

Council is still uncertain about the effect that NZTA's "One Network Road Classification" system will have on its roading network and while we are aware of the progress towards implementation it is not possible to be definitive within this document. This remains a significant risk to the delivery of a safe and efficient roading network.

4.2.8.2 Three Waters (water, wastewater and stormwater)

The document identifies a significant amount of renewals and new works over the life of the strategy. It assumes that the capital works programmes will be funded by existing reserves, made up of funded depreciation accumulated over time, financial/development contributions, internal borrowing and external borrowing.

These are critical assets that will have a significant impact on service delivery, including fire suppression, if not replaced before they completely fail.

4.2.8.3 Insurance and Risk

There are numerous active faults within Mackenzie District and surrounding areas. Of these, some of the most significant in terms of potential lifeline impacts include the Ostler and the Irishman Creek Fault Zones in the Mackenzie Basin. Both fault zones have the ability to generate significant earthquakes. The Alpine Fault on the District's northern boundary has the ability to generate the largest earthquakes and the greatest spread of damage which could severely impact Council's lifelines.

The Council holds \$3,000,000 in cash reserves and has a strong balance sheet to enable it to borrow to meet its local share obligations. Council also insures its above ground assets such as water tanks and reservoirs. It is unlikely Council would obtain insurance for underground assets. It is essential that Council continues to maintain the cash reserve or put in place an insurance regime to replace/complement it, if it changes its current policy.

4.2.9 Useful Lives of the Infrastructure Assets

The assumed useful lives of the assets used in preparing this strategy are outlined in section 4.2 above.



5.0 EMERGING ISSUES

The task of building, operating and maintaining Council's infrastructure assets in an **affordable** and **sustainable** manner is becoming increasingly difficult in view of:

5.1 Growth and Demand for Services

Introduction

The Mackenzie District has experienced significant growth over the past three years and this is projected to continue in the immediate future. It is significant that building activity and the associated demand for Council infrastructure has increased beyond the level that population change would indicate. This dynamic appears to be driven by investor confidence in the tourist and holiday destination potential of the Mackenzie Basin which shows no sign of abating.

Infrastructure demand has been considered using general demand criteria, population growth, dwelling growth and land development ability.

District Plan constraints will most likely limit medium term demand for infrastructure in Tekapo. Longer term demand will be dictated by the extent to which rural land is able to be rezoned for residential purposes. The environmental significance of the Mackenzie Basin and diversity of community views around appropriate land use create significant uncertainty in relation to the potential for rezoning of rural land. In 2018/19 Council intends to undertake strategic work which will involve community planning processes. This will include seeking to formulate a firm direction for rezoning land around Tekapo. This strategy has been formulated on the basis that existing District Plan constraints will remain.



(Photo: Stuff.co.nz)

Population

Population growth is expected to follow the medium projection issued by Statistics NZ in December 2016.

It is anticipated that over the next ten years (2018-28) Mackenzie District will have a growth in population of around 13%, to 4,880. The population is then expected to reach 5030 in 2043. The percentage of annual growth for the district is expected to be lower than overall growth in the NZ population from 2018 - 2048.

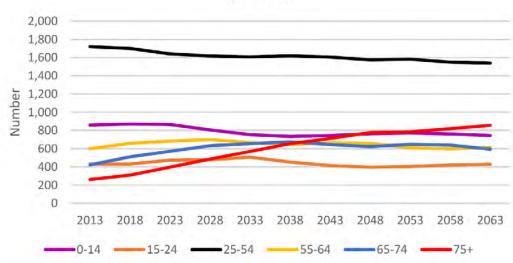


| | | | | | | MA | CKEN | ZIE DIST | RICT | | | | | | | |
|---------------------|-----------------------------------------------------------|-------------|--------------|-----------------------|---------------------|-----------------------|---------------------|----------------|-------------|--------------|----------|------------------------|------------------|---------------------|-----------|------------------------|
| Table 1 | Summary of population projections, 2013(base)-2043 update | | | | | | | | | | | | | | | |
| | | Popu | lation | | Annual | | Annual | | P | opulation | | Median | Pro | ojection as | sumptions | |
| Year ⁽¹⁾ | Population ⁽²⁾ | cha | nge | Births ⁽³⁾ | crude | Deaths ⁽⁵⁾ | crude | Natural | age d | listribution | (%) | age | Net | Total | Life ex | pectancy |
| | | | Average | | birth | | death | increase | | | | (years) ⁽⁶⁾ | migration(7) | fertility | at birth | (years) ⁽⁹⁾ |
| | | Number | annual | | rate ⁽⁴⁾ | | rate ⁽⁴⁾ | | 0-14 | 15-64 | 65+ | | - | rate ⁽⁸⁾ | Male | Female |
| | | | rate (%) | | | | | | | | | | | | | |
| | | | | | | | Es | timated | | | | | | | | |
| 2013 | 4300 | 290 | 1.4 | 250 | 11.9 | 110 | 5.5 | 130 | 20.0 | 64.0 | 16.0 | 41.8 | 160 | 2.18 | 81.0 | 84.7 |
| | | | | Hig | h projectio | on: assumi | ng high fe | rtility, low n | nortality a | and high r | nigratio | n | | | | |
| 2018 | 4790 | 490 | 2.2 | 280 | 12.4 | 140 | 6.1 | 140 | 20.2 | 62.4 | 17.3 | 40.6 | 350 | 2.23 | 81.4 | 84.8 |
| 2023 | 5040 | 240 | 1.0 | 290 | 12.0 | 150 | 6.2 | 140 | 21.0 | 59.6 | 19.4 | 41.1 | 100 | 2.25 | 82.7 | 85.9 |
| 2028 | 5250 | 220 | 0.9 | 280 | 11.0 | 170 | 6.4 | 120 | 20.5 | 58.0 | 21.5 | 41.9 | 100 | 2.26 | 83.9 | 87.0 |
| 2033 | 5450 | 200 | 0.8 | 280 | 10.5 | 180 | 6.7 | 100 | 19.6 | 57.4 | 22.9 | 42.8 | 100 | 2.27 | 85.2 | 88.1 |
| 2038 | 5650 | 200 | 0.7 | 300 | 10.8 | 200 | 7.3 | 100 | 19.0 | 56.6 | 24.4 | 43.3 | 100 | 2.28 | 86.3 | 89.1 |
| 2043 | 5860 | 210 | 0.7 | 330 | 11.6 | 220 | 7.8 | 110 | 19.2 | 56.6 | 24.2 | 42.8 | 100 | 2.28 | 87.3 | 90.0 |
| | | | N | ledium pro | ojection: a | ssuming m | edium fer | tility, mediu | m mortal | lity and m | edium i | migration | | | | |
| 2018 | 4680 | 380 | 1.7 | 270 | 11.9 | 140 | 6.3 | 130 | 20.0 | 62.6 | 17.4 | 40.7 | 250 | 2.15 | 81.0 | 84.4 |
| 2023 | 4790 | 120 | 0.5 | 270 | 11.4 | 150 | 6.5 | 120 | 20.5 | 60.0 | 19.5 | 41.3 | 0 | 2.13 | 82.1 | 85.4 |
| 2028 | 4880 | 80 | 0.3 | 250 | 10.3 | 170 | 6.9 | 80 | 19.7 | 58.6 | 21.7 | 42.2 | 0 | 2.10 | 83.1 | 86.3 |
| 2033 | 4930 | 60 | 0.2 | 240 | 9.6 | 180 | 7.3 | 60 | 18.7 | 58.1 | 23.2 | 43.3 | 0 | 2.08 | 84.2 | 87.3 |
| 2038 | 4980 | 50 | 0.2 | 240 | 9.8 | 200 | 8.0 | 50 | 18.0 | 57.2 | 24.7 | 44.1 | 0 | 2.07 | 85.1 | 88.1 |
| 2043 | 5030 | 50 | 0.2 | 260 | 10.5 | 220 | 8.6 | 50 | 18.1 | 57.3 | 24.5 | 43.9 | 0 | 2.07 | 86.0 | 88.8 |
| | | | | Lo | w projecti | on: assumi | ng low fe | tility, high r | nortality | and low n | nigratio | n | | | | |
| 2018 | 4560 | 260 | 1.2 | 250 | 11.5 | 150 | 6.6 | 110 | 19.8 | 62.8 | 17.4 | 40.8 | 150 | 2.07 | 80.5 | 83.9 |
| 2023 | 4550 | -10 | -0.1 | 250 | 10.8 | 160 | 6.9 | 90 | 20.0 | 60.4 | 19.5 | 41.5 | -100 | 2.01 | 81.3 | 84.7 |
| 2028 | 4490 | -50 | -0.2 | 220 | 9.6 | 170 | 7.4 | 50 | 18.9 | 59.4 | 21.8 | 42.6 | -100 | 1.94 | 82.2 | 85.5 |
| 2033 | 4410 | -80 | -0.4 | 190 | 8.8 | 180 | 8.0 | 20 | 17.7 | 59.0 | 23.3 | 43.8 | -100 | 1.88 | 83.0 | 86.2 |
| 2038 | 4310 | -100 | -0.5 | 190 | 8.9 | 200 | 9.0 | 0 | 16.9 | 58.1 | 25.0 | 45.0 | -100 | 1.85 | 83.7 | 86.9 |
| 2043 | 4200 | -110 | -0.5 | 200 | 9.4 | 210 | 9.7 | -10 | 17.0 | 58.4 | 24.6 | 45.0 | -100 | 1.85 | 84.3 | 87.4 |
| 1) All data | is for the five yea | ars ended 3 | 0 June exc | ent nonulat | ion popula | tion are dis | tribution a | nd median a | ae which : | are at 30 . | lune | | | | | |
| | jections have as | | | | | | | | ge minerre | | ano. | | | | | |
| | ths registered in 1 | | | | | | | | od. | | | | | | | |
| 4) Per 1,0 | 00 mean populati | on. | | | | | | | | | | | | | | |
| 5) Deaths | registered in Nev | v Zealand o | f people res | sident in the | e area occi | urring during | the five-y | ear period. | | | | | | | | |
| | the population is | | | | | | | | | | | | | | | |
| | five years ended | | | | | | | | | | ase, whe | ere the estin | nated populatio | n | | |
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| | se projections we | | | | | | | | | | | | | | | |
| | ig to rounding, ind | | | | | | , i sandal | y 2017. | | | | | | | | |
| | | | | | | | | | | | | | | | | |

Population aging is a noticeable trend across New Zealand. In 2014 Council commissioned a report from Natalie Jackson Demographics which showed that, in keeping with trends elsewhere, projections indicate significant structural ageing of the district's population under all projection variants, with the proportion aged 65+ years increasing from 15.9% in 2013 to 25.7% in 2033 under the medium variant. Structural ageing continues across the remaining period but at a slower pace, with those proportions reaching 30.3% in 2063.



Medium



Projected Numbers by Broad Age Group for Mackenzie District, 2013-2063

Households and Dwellings

A 'household' is either one person who usually resides alone, or two or more people who usually reside together and share facilities (such as for eating, cooking, or a living area; and bathroom and toilet) in a private dwelling. Council anticipates a growth in household numbers that is consistent with the population growth trajectory, shown above in section 4.2.4. Changes to household composition will also generally reflect forecast changes to demographics (that is, an ageing population). This is not expected to create any significant impact on demand for infrastructure and services, given the relatively small increase in total population projected to occur.

However, it is a different picture for numbers of dwellings in the district. A 'dwelling' is a building or structure (or its parts) that is used, or intended to be used, for human habitation. Dwellings can therefore include motels, hospitals and prisons.

Current and projected increases in dwelling numbers are significantly higher than corresponding population changes. The following shows the usually resident population figures and the proportion of households to unoccupied dwellings:

| Demographic indicators | Population (Usually resident) | Households (Occupied Dwellings) | Unoccupied Dwellings |
|---------------------------|-------------------------------------|---------------------------------------|-------------------------|
| Fairlie | 696 | 324 | 78 (19%) |
| Tekapo | 369 | 207 | 249 (55%) |
| Twizel | 1,137 | 513 | 765 (60%) |
| Other areas / Rural | 2,098 | 774 | 57 (7%) |
| TOTAL | 4,300 | 1,818 | 1,149 (44%) |

Key Demographic Indicators. Source: Statistics New Zealand – 2013 Census

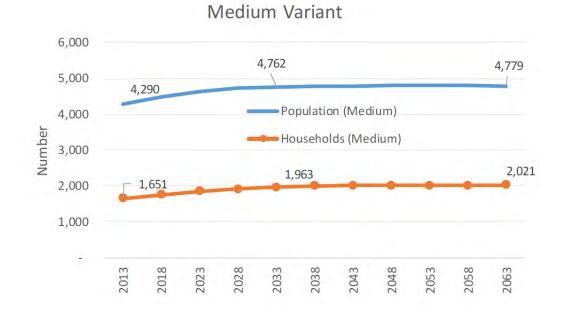
The Mackenzie District is unique in that the district has a significantly high proportion of nonresident ratepayers. This is most noticeable in the townships of Tekapo and Twizel. This should be considered when viewing trends for building consents within the district, noting that not all dwellings will be used a permanent residences. A consequence of this is a marked change in



population of townships (most notably Twizel) during peak times. Fluctuations in population levels throughout the year can pose challenges for activities such as traffic and waste management. There is also a growing number of private dwellings being made available as short term accommodation rentals.

The implication of this is that demand for infrastructure will be higher than long term population increase would indicate and that unanticipated structural change (driven by tourism and investor demand) may drive markedly higher demand for additional dwellings and a consequent requirement for extended infrastructural services.

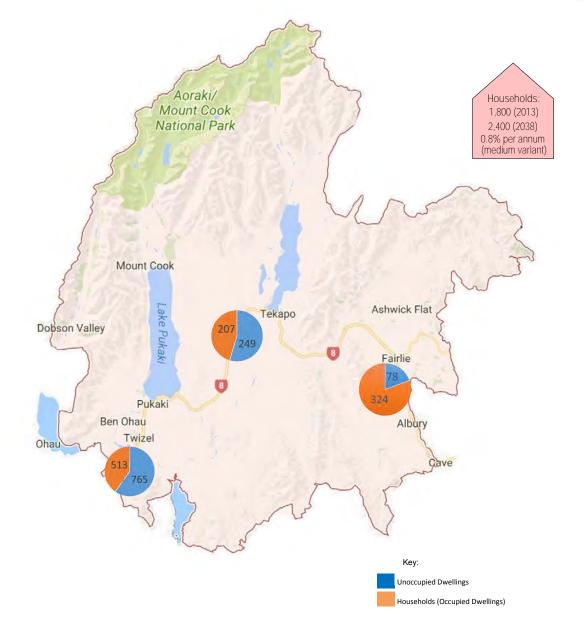
Projected Population and Projected Households for Mackenzie District by Projection Variant, 2013-2063,



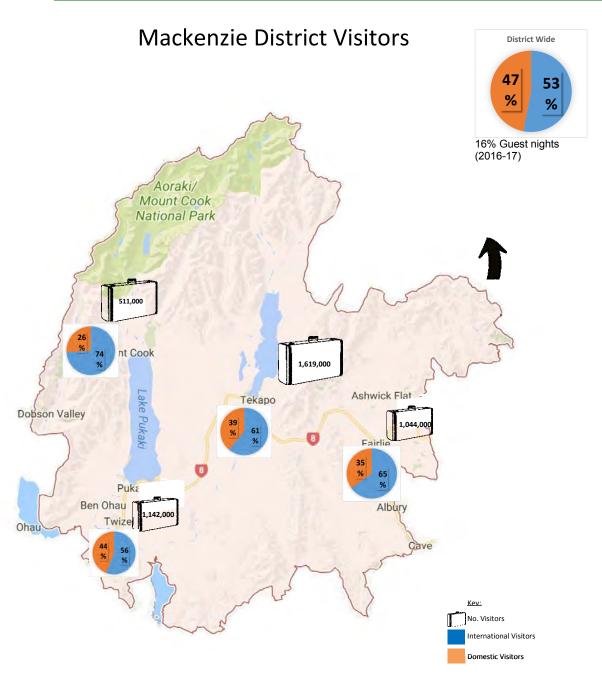
Mackenzie District Population Households & Dwellings

Proportion of occupied and unoccupied dwellings









Note: Visitor numbers are estimates based on cellphone data. Cellphone data does not record actual visitor numbers to the District as it can include repeat visits per visitor and visitors passing through an areas without stopping. Domestic visitors are more likely to stay in one location for longer periods in both private and commercial accommodation, while international visitors are more likely to visit each of the townships and stay in short-term commercial accommodation, increasing the number of their recorded visits.



Visitors

Visitor numbers are a significant factor in infrastructure planning in the Mackenzie District. There are significant differences between the resident population and visitor population numbers. The growth in dwelling numbers outlined above is ultimately sustained by the visitor demand.

Visitor numbers to the district are high and are growing strongly in terms of both historical levels and in relation to other regions of New Zealand. Tekapo is the most popular destination, with over 1.2 million visitors in 2015/16. Guest nights rose 23%The district wide increase in guest night



accommodation between 2015 and 2016 was 23% above 2016.

If current tourism levels continue it will create sustained demand for infrastructure primarily through development of additional non-residentially owned dwellings.

(Photo:Stuff.co.nz)

Land use changes and trends

There is a significant amount of community interest in the environmental values of the Mackenzie Basin. This has generated a high degree of complexity in relation to environmental planning within the district. A number of the Environment Court decisions associated with Council's Plan Change 13 (PC13) have introduced constraints that may limit the conversion of rural land for residential or other development.

This is not expected to impact the availability of land for subdivision and in turn the demand for infrastructure in the short term. The area of residentially zoned land at Twizel and Fairlie is considered adequate to meet demand for the foreseeable future. The area of land available for development at Tekapo is sufficient for immediate needs. The Environment Court decisions could have an impact at Tekapo in the medium term if the current extraordinary demand continues.

Council is proposing to undertake strategic planning work across the district's 3 towns in 2018/19. This would be undertaken in consultation with each community to determine suitable development objectives for the townships. The question of development pressure and urban spread at Tekapo will be addressed within this work and the community objectives may be carried through to the District Plan review. This could have implications for Council's infrastructure systems but it is not possible to predict the extent or nature of these until any District Plan alterations are identified.

This strategy has been compiled on the basis that the current District Plan zone boundaries will be maintained.

5.2 New Technologies

New technology is becoming available within all infrastructure areas and adoption is essentially a continuous process. Some innovations such as the use of increased fines content aggregate on unsealed roads improve the quality of service provided (in this case lowering dust levels) while others such as pipe bursting for water main replacement provide cost reductions.

From a strategic point of view Council seeks to remain aware of technological advances primarily through staff involvement in industry developments via training, seminar attendance and directly from suppliers. Internal development of new technologies is advanced through



collaboration between staff and with other councils. Staff maintain strong relationships with professional staff from neighbouring councils.

Significant examples of new technologies that have been adopted within this strategy are the use of pipe bursting for the replacement of asbestos cement water mains at Fairlie and Twizel, the use of "package water treatment plants" for the Fairlie and Burkes Pass water supplies and the continued development of the Council SCADA (system control and data acquisition) system to improve operational efficiency for the water supply and sewage treatment plants.

5.3 Changing Government Priorities and Legislative Environment

The National Infrastructure Plan 2015 (NIP 2015) is the third National Infrastructure Plan to be released by the Government.

The NIP provides the following vision for New Zealand's infrastructure:

By 2045 New Zealand's infrastructure is resilient and coordinated and contributes to a strong economy and high living standards.

The impact of changing government priorities is most commonly felt by Council either as alterations in legalisation or changes in the availability of funding.

The key legislative changes that have impacted on this strategy are:

- The New Zealand Drinking Water Standards, which require higher standards for our drinking water supplies;
- The National Policy Statement on Fresh Water, which has influenced the Canterbury Fresh Water Regional Plan which will require increased standards for stormwater discharges over the life of the strategy;
- Mandatory reporting standards which require additional data collection and reporting obligations associated with operational activities.

The major funding influence from Central Government is the NZTA co-funding arrangement. This provides a significant portion of Council revenue and is a significant factor in determining the capital and maintenance program for our road network. Over the past several years NZTA has not accepted the full extent of the Council's proposed work program which has placed pressure on our maintenance program and limited capital development.

Staff are continuing to work with NZTA to promote an increase in our co-funded program. The primary objective for additional funding over the life of this strategy is to allow additional capital spend for car park and road safety improvements.

As noted above, the roading programme is jointly funded from NZTA but also from Council's own resources. Council is cognisant of prudent budgeting and the impact on rates, and has budgeted \$300,000 annually from the NZTA work category "Low Cost Low Risk" for isolated roading improvements. It will be consulting with ratepayers as part of the upcoming LTP on whether Council should borrow to undertake additional programmes over and above this, if more co-funding from NZTA is available. Council proposes to seek a mandate from ratepayers to carry out these additional programmes. As additional spend will have an impact on rates, it is one of the key issues to be consulted on in the Council's Consultation Document.

Central government has established a contestable fund to support small to medium sized councils establish new tourist related infrastructure. Our council has been successful in securing funding for community infrastructure such as public toilets, but as yet has not received funding for roads or three waters services (water, wastewater and stormwater). Council will continue to seek funding contributions through NZTA and the Tourism Infrastructure Fund if it receives a mandate to do so through consultation on the LTP. If supported by ratepayers, it will consider debt funding Council's share if these applications are successful. However for roading or the three waters services (water, wastewater and stormwater), in light of the lack of success in securing this funding previously it is considered that additional funding is unlikely and the default position of this strategy is that road maintenance and capital budgets will remain close to current levels.



5.4 Climate Change

Climate change is a critical consideration in the Council's long term planning. This Council uses guidance from the New Zealand government, based upon the best available climate science, to support its planning.

5.4.1 Climate Change Projections

The Ministry for the Environment (MFE) has prepared an overview of how the climate in the Canterbury Region is likely to change and what implications this will have.

It is noted that projections of climate change are dependent upon future greenhouse gas emissions which are uncertain. A degree of uncertainty is therefore expected within each of the projections. The regional projections prepared by MFE are a range of values from a low emissions to high emissions future. The projected changes are calculated for 2031-2050 (referred to as "2040") and 2081-2100 ("2090") and are relative to the 1986-2005 period ("1995"), referred to as the baseline historical climate. RCP8.5 climate change scenario modelling is based on a 'business as usual' approach with very high greenhouse gas emissions by 2100 relative to 1750.

5.4.1.1 Temperature

Compared to 1995, it is anticipated that temperatures will rise 0.7°C to 1.0°C by 2040 and 0.7°C to 3.0°C by 2090.

Warming is expected to be greatest at higher elevations, with most significant increases in summer/autumn.

Scenario estimates of seasonal increases within the region by 2090 relative to the 1995 levels are projected as follows:

| Spring | Summer | Autumn | Winter |
|---------------------|---------------------|---------------------|---------------------|
| 0.6°C to 2.6°C rise | 0.6°C to 3.0°C rise | 0.7°C to 3.0°C rise | 0.7°C to 3.3°C rise |

Figure 2: Projected changes in mean temperature (in °C) for summer (Dec-Jan-Feb) and winter (Jun-Jul-Aug) by the end of the 21st century.

The greatest impact of climate change is likely to be experienced firstly by changes in extremes rather than changes in mean conditions. Temperature extremes are anticipated to change at a higher rate for maximum temperature as compared to minimum temperatures.

5.4.1.2 Rainfall

Rainfall is expected to vary locally within the region, with the largest changes in rainfall expected to be seasonal rather than annual.

Whilst other areas within the region will experience a decrease in rainfall, by 2090 it is projected that rainfall in Tekapo will increase by 6 to 28 per cent. Scenario estimates of seasonal rainfall changes in Tekapo by 2090 relative to the 1995 levels are projected as follows:

| Spring | Summer | Autumn | Winter |
|-----------------|----------------|---------------------|-----------------|
| 6 - 13 per cent | 2 - 5 per cent | 2 less - 5 per cent | 6 - 28 per cent |
| increase | increase | more | increase |



Rainfall extremes, as opposed to temperature, are anticipated to increase at both ends of the spectrum with an increase in heavy rainfall and more dry days expected.

It is anticipated that there will be an increase of dry days (daily precipitation less than 1mm) in inland South Island (up to 10 or more dry days per year). There will also be an increase in extreme daily rainfalls.

5.4.1.3 Snowfall

Across the region, it is likely that a significant decrease in seasonal snow will occur. By 2090 the number of snow days is projected to decrease by up to 30 days per year. The duration of snow cover is also likely to decrease, particularly at lower elevations.

Less winter snowfall and an earlier spring melt may cause marked changes in the annual cycle of river flow in the region. Area which currently receive snow are likely to see increasing rainfall as the snowlines rise to higher elevations due to increases in temperatures. In river catchments where winter precipitation is largely reliant on snowfall which is stored until the snowmelt season, it is anticipated that there will be an increase in winter flooding, correlating to the shift to rainfall in these catchments.

5.4.1.4 Drought

Due to extreme weather conditions increasing infrequency, and a general decrease in rainfall/less frequent rainfall, it is anticipated that the frequency and severity of drought will increase, most markedly in already dry areas of the district.

5.4.1.5 Wind

The frequency of extremely windy days in Canterbury by 2090 is expected to increase by between 2 and 10 per cent. Changes in wind direction may lead to an increase in the frequency of westerly winds over the South Island, particularly in winter and spring.

5.4.2 Implications for Mackenzie District

As with the rest of the region, the Mackenzie District will likely experience effects of climate change. Climate change is not expected to create new hazards, but it may change the frequency and intensity of existing risks and hazards, as well as introduce some long-term shifts in climate patterns across the country. For example, the district has previously experienced extremes of drought and floods and it is anticipated that these may occur with greater frequency and severity.

A number of infrastructure management functions can be affected by climate change. These activities are considered below.

| FUNCTION | KEY CLIMATE INFLUENCES | POSSIBLE EFFECTS |
|--------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Water Supply | Reduced mean annual rainfall Increased mean annual temperature Increased frequency and severity of drought events | Reduced security of supply: reduction in reliable availability of water from both groundwater and surface water sources, with the possibility of increasing regulatory restrictions on water abstraction. Contamination of water supply: |



| FUNCTION | KEY CLIMATE INFLUENCES | POSSIBLE EFFECTS |
|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| | Increased frequency & severity of extreme weather events (rainfall) | Increased frequency of extreme weather events may result in infiltration and contamination of water. |
| | Reduced snowfall / retreating snowline & resulting reduction in snowmelt (alpine water catchments) | Traditional snow-melt catchments will become dependent on rainfall as snow line retreats, which is anticipated to be less reliable and more extreme and will lead to an increase in winter floods and decrease in year-round flow. |
| Wastewater | Reduced mean annual rainfall Increased mean annual temperature Increased frequency & severity of extreme weather events (rainfall) | More intense rainfall (extreme events) will cause increased inflow and infiltration into the wastewater network. Wet weather overflow events will increase in frequency and volume. Longer dry spells will increase the likelihood of blockages and related dry-weather overflows. |
| Stormwater | Increased frequency & severity of extreme weather events (rainfall) | Increased frequency and/or volume of system flooding, increased surface flooding and stormwater flows. Increased peak flows in streams and related erosion These events, coupled with increasingly frequent winter floods will result in changes in flood plains and a greater likelihood of damage to properties and infrastructure. |
| Roading | Reduced mean annual rainfall Increased mean annual temperature Increased frequency and severity of drought events Increased frequency of extreme wind Increased frequency & severity of extreme weather events (rainfall) Reduced number of frost nights Reduced snowfall / retreating snowline | Increased gravel loss from metalled roads, due to an increase in the frequency and severity of drought events and increased frequency and severity of wind events. Flood damage to roads and bridges from extreme weather events. Impacts on road safety from flooding of infrastructure or from increased extreme wind events, particularly to high sided vehicles. Reduced damage to roads from frost heave due to a decreased number of frost nights. More frequent tar melt from increased temperatures. Adjustments to culverts etc. to allow for peak flows during extreme weather events. |

The Council will take into account the predicted impacts of climate change as part of its infrastructure management processes. This includes through design and construction standards, mitigation (such as insurance), and risk-informed management. Section 6.4 below details Council's approach to managing infrastructure resilience.



5.5 Ageing Infrastructure

Management of ageing infrastructure is closely aligned with the discussion of system resilience above. The key aspect is the recognition of time induced failure mechanisms and initiation of a suitable response to minimise cost and disruption to the community. Underground pipe networks represent the greatest risk because of their extent and inaccessibility.

The three key aspects for effectively managing aging infrastructure are to ensure the organisation has sufficient knowledge of asset status, that funding is available and that remedial work is actioned in a timely manner.

Council has a programme in place for recovering and testing pipe samples from the asbestos cement water main network and is initiating camera inspection of the sewer network to confirm the status of our gravity sewers. Our knowledge of pipe asset condition considered to be good for water mains but poor for gravity sewers. The planned inspection program will increase our knowledge of sewer condition.

Funding is clearly a critical requirement for replacement of deteriorated infrastructure. Council fully funds depreciation on all infrastructure covered by this strategy which ensures that adequate funds will be available for replacement in the long term. Council's balance sheet strength is sufficient to ensure immediate and emergency funding requirements can be met from reserves or through moderate levels of borrowing.

A work program is currently underway for the replacement of asbestos cement water mains. This was initiated in 2015/16 and is projected to continue to 2035/36. Replacement of concrete water mains has been underway since 2000 and is anticipated to be completed in 2020.

5.6 Additional matters

Fluoridation

Council is aware that central government has transferred the decision making on fluoridation of water supplies from local government to District Health Boards. It is possible that fluoridation may become mandatory for water supplies.

| | Twizel | Fairlie | Tekapo |
|------------------------------|---------|---------|---------|
| Capital Costs ¹ | 351,200 | 278,700 | 299,700 |
| Operating Costs ¹ | 21,500 | 4,000 | 7,000 |

Costings for the installation and operation of fluoridation are as follows:

1 Opus report – Fluoridation Assessments – Twizel, Fairlie and Tekapo Water Supplies. 16 February 2017

The above figures are based on standalone installation of Fluoride in each of the schemes. If Fluoride was included in the Fairlie treatment upgrade the treatment drops to \$4,000.

The District Health Board has not formulated their position on this issue. This infrastructure strategy is therefore written on the basis that there will be no fluoride dosing installed at any of the Council's treatment plants.

Mackenzie Park Wastewater Pump Station

The current rising main from Mackenzie Park pump station is a 100mm diameter pipe connecting to the existing gravity mains in Ostler Road, This is an interim position with the final design having a separate 200mm diameter rising main discharging directly into the oxidation ponds. It is suggested that Council monitor and review the growth in discharge flows from that pump station every five years to ensure that the discharge is not causing surcharge from any openings in the gravity mains. If there is evidence of surcharge problems, the new rising main



will have to be programmed for construction. The indicative cost to complete this work is \$300,000.

Indications are that this may be required sooner than expected due to the level of development in the catchment area for this pump station. The rising main will be funded by developers.

As part of the land purchase and consolidation of the discharge project, it is intended to establish easements over the adjacent private property to allow this work to proceed in the future without any impediments. The location and area required for these easements has already been agreed to by the landowner.

Water Metering

Council, at present, doesn't require water metering for all new connections to reticulated water supplies to be metered has not been required at this time, Council recognises the value of water security. Council remains open to further investigation work to be undertaken over the first three years of the 2018-2028 LTP to explore the practicalities of water metering.

Rainwater Collection

Council recognises the correlation between the collection of rainwater and the demand on reticulated water supplies. Council remains open to considering means of encouraging the uptake of rainwater collection systems throughout the district.



6.0 THIRTY YEAR STRATEGY

It is necessary that the foreseeable community needs and environmental impacts are reflected in a defined strategy to ensure that Council can provide cost effective local infrastructure for households and businesses.

6.1 The Organisations' Priorities

At high level, Council's priorities are to:

- Manage the impacts of population growth and investor demand
- Meet legislative compliance e.g. drinking water standards
- Manage infrastructure to maximise resilience within community affordability constraints
- Maintain integrity of infrastructure through robust maintenance and replacement programmes.

6.2 Asset and Service Management Strategy

Council has adopted an asset management policy. This defines the appropriate level of asset management planning in line with the discussion contained in the International Infrastructure Management Manual (2015). The policy definitions are as follows:

| Intermediate |
|--------------|
| Intermediate |
| Core |
| Intermediate |
| |

Core is defined as:

Sufficient information to complete asset valuation (basis attributes, replacement cost and asset age/life) and support prioritisation of programmes (critically).

Asset hierarchy, identification and attribute systems documented.

Metadata held as appropriate.

Intermediate is defined as:

A reliable register of physical, financial and risk attributes recorded in an information system with data analysis and reporting functionality. Systematic and documented data collection process in place.

6.3 Cost Effective Delivery of Services

Section 10 of the LGA outlines the purpose of local government. This includes a requirement to meet the current and future needs of communities for good-quality local infrastructure and local public services in a way that is most cost-effective for households and businesses.

In the Act, 'good-quality', in relation to local infrastructure, local public services, and performance of regulatory functions, means infrastructure, services, and performance that are;

- (a) efficient; and
- (b) effective; and
- (c) appropriate to present and anticipated future circumstances



Management and operational decision-making for infrastructure systems is almost entirely incremental so achievement of efficiency and effectiveness targets is determined by process management. Benchmarking is used, where appropriate, to illustrate performance and provide feedback for overall governance control.

Planning is achieved through strategic and operational documentation which includes this document, Activity and Asset Management Plans, Operational Plans, Operating Procedures and budget documentation. These area specific documents are supported by a large number of organisational policies, processes and systems that enable organisational operation.

Physical implementation of objectives is achieved through activation of resources. Council uses a range of supply agreements and internal provision to ensure that appropriate capacity is available to undertake all tasks. This ranges from consultant input to upgrade designs through contract operations to supply of consumables. The overall operation is managed by specialist professional staff.

Monitoring of operational performance is tracked through a number of activity specific parameters, asset management practices and detailed budget control. Performance reviews are undertaken with NZTA, industry groups (eg Water New Zealand), Regional Council (resource consent reporting) and central government (eg water test results and mandatory reporting standards).

Elected Councillors maintain overall governance control through formal planning (Long Term and Annual Plans) and reporting (Committee Reports, budget reviews and the Annual Report). In addition Councillors maintain effective informal governance oversight through their strong connections within the local community.

6.4 Infrastructure Resilience

Customers have a high expectation of continuing functionality and service delivery. Resilience is based on a design philosophy which acknowledges that failure will occur. Resilience requires early detection and recovery, but not necessarily through re-establishing the failed system.

The two key circumstances which could lead to service disruption are unrecognised gradual deterioration and sudden event (often emergency) damage.

Underground pipe networks are the most susceptible of Council's infrastructure to unrecognised deterioration with bridge and culverts also being somewhat susceptible. Programmes are in place to inspect critical assets (such as bridges) and for sampling of asbestos cement water mains. Programmes are being initiated to build on previous camera inspection and smoke testing of sewers to confirm structural condition and identify potential network faults. Increased flow and pump monitoring is being initiated with SCADA development that will allow improved analysis of system performance (sewer and water).

Infrastructure systems within our district are physically extensive. Economic constraints limit our ability to improve resilience through capital upgrade or design redundancy and this in turn makes them susceptible to sudden event damage. Council recognises this constraint and measures have been put in place to mitigate the threat through operational and financial arrangements.

Council's operations and maintenance contracts have robust equipment and personnel location requirements for each of the townships. This enables appropriate responses to be made in floods and snow events and will also support more serious civil defence response.

Council also holds a minimum of \$3.0m in accessible cash funds to enable quick and efficient repairs to infrastructure following a significant emergency event.



6.5 Evidence Base

Council acknowledges there are limitations with its data that affect decision-making. A commitment to improving data collection and analysis is set out below.

| Activity | Data to be collected | Value this data provides |
|-----------------|------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Roading | Missing attribute data. This should be identified in RAMM, prioritised and added where able | Identifies the full description of the asset to enable more informed decisions on its value and replacement |
| Water supply | Flow data for each scheme to be recorded. | This will allow water use trending to be analysed to ensure supplies continue to meet the community's needs. |
| Wastewater | Discharge data for each scheme to be recorded. | This will allow trending to be analysed to ensure the Councils ability to discharge effluent is not compromised and that the system meet the community's needs into the future. |

Table 6.5: Data Improvements

The approach to data collection and management will be discussed in the respective AMPs and budgets included where appropriate.

6.6 Significant Decisions Required

Taking a long term view to the management of infrastructural assets, the Council needs to make key decisions in a timely manner. In addressing needs and pressures in the various communities, the following key decisions have been identified.

| Key Decision | Indicative Timeframe |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| In 2016 Council commissioned a Transportation Strategy. Council is presently working on implementing the strategy and using it to guide future programmes. The Transportation Strategy identified similar themes across the three township communities: | 2017- 2025 |
| Access from state highway Local access Parking Traffic circulation | |
| It will be important to identify early any proposed street layouts and possible parking areas so that District Plan amendments align and also other developments or sales of Council owned land do not impede the implementation of the strategy. | |
| Tekapo Oxidation Ponds – This is related to a bigger strategic study to be undertaken in year 1 of the LTP, to determine the future direction of development in Tekapo. Issues to be canvassed include where the town might expand to, possible proximity of new residential development to the oxidation ponds, and potential for reverse sensitivity issues eventually requiring | 2023-2028 |



| Key Decision | Indicative Timeframe |
|-------------------------------------------------------------------------------------------|----------------------|
| their relocation. At the moment there is sufficient capacity for the existing zoned land. | |

Transport: Visitor growth pressures particularly in Tekapo are having an impact on the traffic circulation and parking, including bus parking. These matters are outlined in the Transportation Strategy.

Outcomes of further investigation and consultation processes will have to be agreed to and locked in for the long term. Council-owned land that is earmarked for parking will have to be retained, along with easy access to it. Where there may be a planned road realignment, that corridor will have to be protected to ensure it is available when required.

It will also be important that once Council confirms the details of the works required, that it keeps the community aware of the long term goals and timeframes so that unreasonable expectations do not arise within the communities.

There are less significant issues facing Twizel and Fairlie, but the same comments apply about determining the outcomes required and cementing in the opportunity to give effect to those outcomes in the future.

Wastewater: The wastewater network in Tekapo was upgraded to meet the expected demand in 2004. This upgrade has ensured that the network is well able to accommodate the unprecedented growth Tekapo is currently experiencing and that is expected to continue. However the oxidation pond discharge, although upgraded in 2001, is not coping with the volumes of effluent required to be disposed of. Council is presently constructing a revised system that will handle the increased wastewater effluent flows. In the medium to long term this new system is likely to have to be relocated away from town to a more suitable site.

If following the strategic work being undertaken by Council in Year 1 of the LTP, it is decided that Tekapo should expand to the south, residential properties will overlook the oxidation ponds and reverse sensitivity issues will drive an expectation that they will be relocated. It will be essential for Council to continue to review its options for treatment and disposal at Tekapo to acquire land along with easements and access corridors so that a long term permanent solution can be planned for.

Twizel has an infrastructure designed for 6,500 people so it is able to cope with the growth pressures it is experiencing.



7.0 SIGNIFICANT INFRASTRUCTURE ISSUES

Section 101B of the LGA states:

(2) The purpose of the infrastructure strategy is to-

(a) identify significant infrastructure issues for the local authority over the period covered by the strategy; and

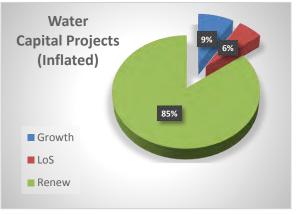
(b) identify the principal options for managing those issues and the implications of those options.

In developing this 30 Year Strategy Council identified anticipated significant infrastructure issues over the 30 years and considered each significant action and the benefits of the action. The significant infrastructure issues faced by the Council with the benefits and costs are tabled below.

7.1 Water

Council's principal goal for water over the next ten years is:

The Mackenzie District Council maintains a modern, clean, safe and reliable water supply that is of high quality, affordable and efficiently used.



| Issue – Compliance with Drinking Water Standards - Fairlie | | | | |
|------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| Main Options | Implication of Options | | | |
| Option 1 - | Upgrade Fairlie's water supply to meet the NZ Drinking Water Standards. This now involves shifting the intake from the existing source some 800 metres further west. Analysis of the water source indicates the ability to achieve 3 Log Credits, thus only require UV and Chlorination due to very low turbidity in the source water. | | | |
| Option 2 - | Do nothing. This is not a viable option as the MOH requires compliance with the NZDWS and the current treatment does not meet required treatment standards. | | | |
| Time period | 2018-2019 | | | |
| Cost | \$0.9m (2018) | | | |
| What is the benefit | Growth and increased Levels of Service | | | |
| Assumption | This is based on the new source confirming the ability to provide 28 l/sec flow rate. Initial test pumping has confirmed this but has been carried out with the new gallery in place. | | | |



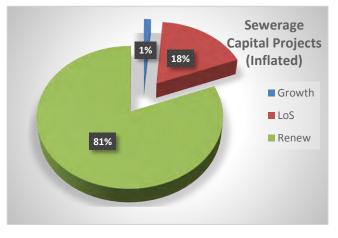
| Issue – Insufficient Storage of Treated water - Fairlie | | | | |
|---------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| Main Options | Implication of Options | | | |
| Option 1 - | Construct a new reservoir on the Fairlie water supply. | | | |
| Option 2 - | Do nothing. The current reservoir has served the town very well over many years and will continue to do so for some time. However if there is increased demand then the few hours' storage will be inadequate even though it the supply is fed by a continuous gravity supply. | | | |
| Time period | 2025-26 | | | |
| Cost | \$1.50m (2018) | | | |
| What is the benefit | Growth and increased Levels of Service | | | |
| Assumption | This is based on the new source confirming the ability to provide 28 l/sec flow rate. Initial test pumping has confirmed this but has been carried out with the new gallery in place. | | | |



7.2 Wastewater

Council's principal goal for wastewater over the next ten years is:

The Mackenzie District Council manages and maintains wastewater systems to provide the community with a safe and healthy environment through the appropriate treatment and discharge of its wastewater.



Issue – Potential for increased effluent flows coming from the Tekapo wastewater treatment plant and issues associated with growth.

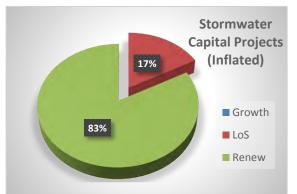
| Main Options | Implication of Options | | | |
|---------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| Option 1 - | Identify a new permanent disposal site, and design and install the system to dispose of the effluent for the next 50 years. | | | |
| | Council is presently constructing a new disposal field adjacent to the existing site. This will address the problem in the short term and is an interim measure only. | | | |
| | Location and scheme assessment is still to be completed so no estimates can be provided. How this issue will be addressed will depend on the outcomes of the Council's strategic planning work which is programmed to start in Year 1 of the LTP. | | | |
| Option 2 - | Do nothing. This is unlikely to address the longer term issues associated with growth. | | | |
| Time period | 2029 onwards | | | |
| Cost | | | | |
| What is the benefit | Growth/LoS/Renewal | | | |
| Assumption | Option 1 assumes that an appropriate site can be identified, that infiltration testing confirms that and that Council is able to obtain a discharge consent on that site. | | | |



7.3 Stormwater

Council's goal for the stormwater activity over the next ten years is:

Our stormwater system is being continually maintained and improved to make Mackenzie a safer and healthier place to live. The network includes: open drains, pipes, treatment basins and detention basins.



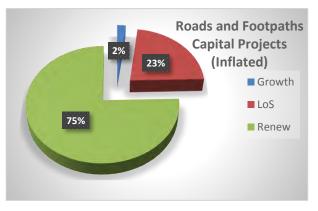
| Issue – Canterbury Land and Water Regional Plan - Compliance | | | | |
|--------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| Main Options | Implication of Options | | | |
| Option 1 - | The Council is preparing a Management Plan prior to lodging a discharge permit application in order to comply with Rule 5.93 of the plan. It is anticipated that this will lead to improved treatment at some of the more significant discharges from the various stormwater networks in Fairlie, Tekapo and Twizel. | | | |
| | Those improvements will arise out of the plan, but budget has been allowed to install cyclonic separation devices on four outfalls. | | | |
| Option 2 - | Do nothing. Whilst this an option it is not deemed realistic due to the strategic direction central government is taking on protection of water quality. | | | |
| Time period | 2020 - 2029 | | | |
| Cost | \$ 87,0000 (2018) | | | |
| What is the benefit | Increase in Levels of Service | | | |
| Assumption | It is anticipated that most but not all outfalls will require treatment and the installation of a "Humceptor" or similar will be the appropriate level of treatment due to the confined nature of each of the outfalls. | | | |



7.4 Roads and Footpaths

Council's goal for the roads and footpaths activity is:

To provide a safe, affordable, sustainable land transport system that fully meets the environmental, economic and social needs of the district.



Issue – Pressures on our Transport network due to growth, land use intensification and tourism growth.

| Main Options | Implication of Options |
|--------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Option 1 | At the moment there are issues across the district both within the urban and rural areas that may drive increased levels of service to address maintenance and safety issues. Proposed projects to address these issues come under the NZTA work category "Low Cost Low Risk" for isolated roading improvements. These are being worked through as part of our Transportation Strategy where specific improvements will be identified. Estimated costs to fund these projects vary each year, with the maximum potentially being \$1.05m in year 2 of the LTP. |
| | Option 1 is for Council to budget a flat figure of \$300,000 annually (\$144,000 being our share) for "Low Cost Low Risk" roading improvement projects. This avoids significant rates rises over the period of the LTP, giving ratepayers certainty regarding the level of funding of these projects and protecting them from large fluctuations in rates that would occur if all projects were to be undertaken. However it means that projects will have to be prioritised and some delayed. |
| | In terms of maintenance, the Council will match what NZTA will co-fund to undertake required maintenance to maintain current levels of service. The maintenance budget will be unaffected. |



| and tourism growth. | | | | |
|---------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| Main Options | Implication of Options | | | |
| Option 2 | That Council borrows to co-fund/match NZTA funding for all "Low Cost Low Risk" roading improvement projects as they are proposed. This would more quickly address issues of pressure on parts of the road network from increased use and growth in the district. However it would result in larger rates rises across the ten years of the LTP. Council sees value in the improvements but due to the impact on rates, for reasons of fiscal responsibility and prudence it is seeking feedback from the community before considering inclusion of any further projects. In terms of maintenance, the Council will match what NZTA will co-fund to undertake required maintenance to maintain current levels of service. The maintenance budget will be unaffected. | | | |
| Time period | 2018 - 2028 | | | |
| Cost | as above | | | |
| What is the benefit | Growth/LoS/Renewal | | | |
| Assumption | That the land use intensification and tourism growth continues at similar levels to current. | | | |

Issue – Pressures on our Transport network due to growth, land use intensification and tourism growth.



8.0 FINANCIAL ESTIMATES

Section 101B of the LGA states:

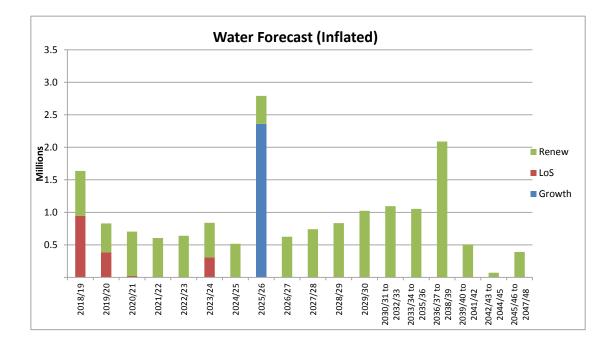
(4) The infrastructure strategy must outline the most likely scenario for the management of the local authority's infrastructure assets over the period of the strategy and, in that context, must—

(a) show indicative estimates of the projected capital and operating expenditure associated with the management of those assets—

- (i) in each of the first 10 years covered by the strategy; and
- (ii) in each subsequent period of 5 years covered by the strategy.

8.1 Water

The projected capital expenditure associated with the water infrastructure assets are graphically represented below:



8.2 Wastewater

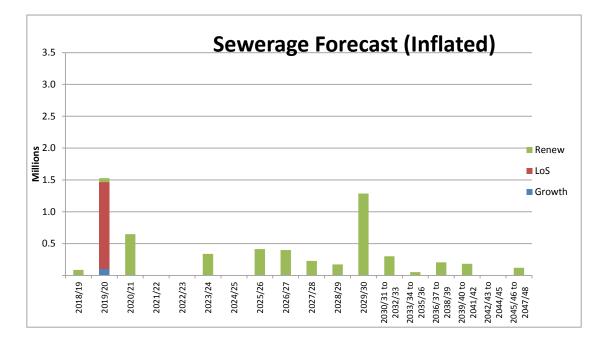
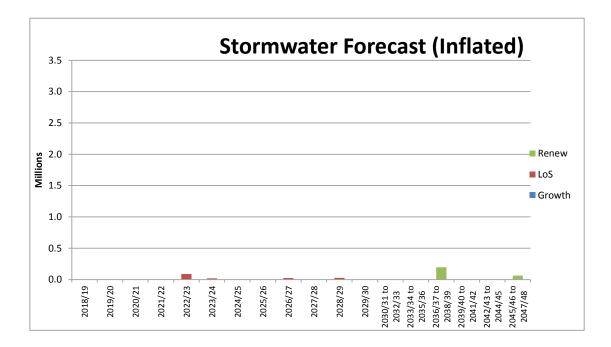


Figure 8.2: Projected Capital Expenditure – Wastewater

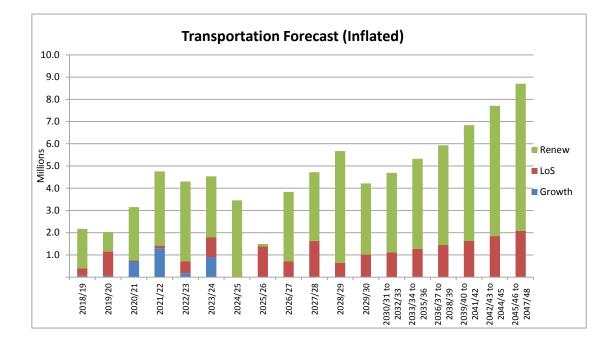
8.3 Stormwater

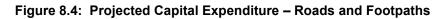






8.4 Roads and Footpaths





8.5 Total Expenditure

The projected capital expenditure associated with the significant infrastructure assets are graphically represented below:



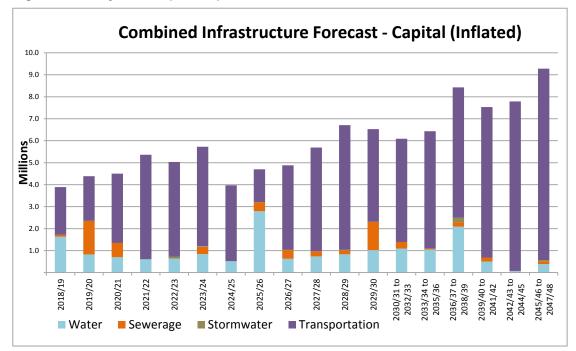
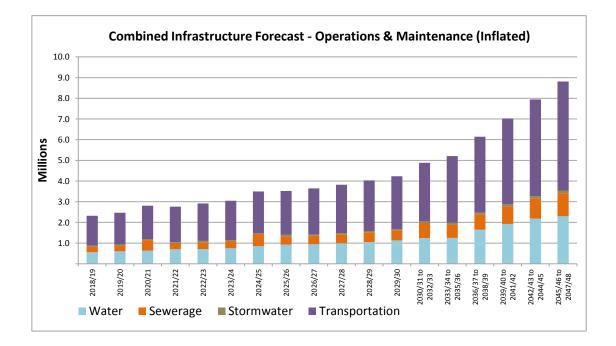


Figure 8.5: Projected Capital Expenditure- Infrastructure Assets





8.6 Financial Impacts of the Infrastructure Strategy

This Infrastructure Strategy identifies that the District over the next 30 years must provide for increases in capital and operating expenditure on its infrastructural assets, in order to maintain current levels of service to our communities. Population growth is not expected to significantly impact on our infrastructure, but visitor and tourism growth, land use development, and increasing environmental and health standards are all factors which will result in increased requirements for our assets. Continuing to meet our communities' expectations while managing the impacts of these factors is the challenge for the Council.

As outlined in this Strategy, we are facing a number of necessary infrastructure projects including water supply upgrades, pipe renewals, wastewater treatment and stormwater management upgrades. In its LTP the Council is proposing a ten-year budget that maintains current levels of service across all activity areas, and provides for these works. There will be an increase in levels of service associated with five projects in the 3 waters area which involve necessary upgrades to meet environmental or health standards or will result in savings in the medium to long term.

These projects require significant capital expenditure, and the Council is proposing to borrow to fund much of this work. For the 3 waters services, repayments, depreciation and operational costs are funded through targeted rates from those that receive the service. Roading is funded through a district-wide targeted rate.

In setting the budget the Council has had to make choices about what it can fund, to ensure that rates rises remain stable and that our communities can afford this key infrastructure. One of the key issues identified for consultation with the community is the level of roading funding that should be provided.

The budget provides an amount of \$300,000 per annum to fund 'low cost low risk' roading projects. NZTA provides 51% co-funding for projects of this type. This Infrastructure Strategy identifies that there are a number of areas where the district is experiencing growth and subsequent pressure on the roading network in both urban and rural areas. Provision of \$300,000 each year in the budgets is prudent in that it avoids significant rates rises over the period of the LTP and protects ratepayers from large fluctuations in rates. However it also means that improvement projects will have to be prioritised and some will be delayed. Pressures could be more quickly addressed by undertaking more roading projects, but this would have to be funded by additional borrowing. We are seeking the community's views on whether to increase our borrowing to co-fund our share of additional projects to address these issues.

The LGA requires the Council in its Financial Strategy to assess whether it has the ability to provide and maintain existing levels of services and meet additional demands for services within the rates and debt limits set out within the Financial Strategy. Our assessment is that we do have the ability to maintain the existing levels of service and to meet additional demands for service, if that is decided, within the rates and debt limits set out in the Financial Strategy.

9.0 APPENDICES

9.1 Project List

Below is a list of significant projects for the 2018-2048 period.

| Activity | Town | Area | Year | Work Type | Cost (2018) |
|--------------|-------------|-------|--------------------|------------------------------------------------|----------------|
| Sewer | | | | | |
| | Burkes Pass | Sewer | 2039/40 to 2041/42 | Consent Renewal | \$50,000.00 |
| | Fairlie | Sewer | 2021 | Desludge Oxidation Ponds | \$189,000.00 |
| | Fairlie | Sewer | 2023-26 | Earthernware pipeline replacement programme | \$250,000.00 |
| | Tekapo | Sewer | 2021/22 | Lakeside Drive PS Upgrade | \$99,000.00 |
| | Tekapo | Sewer | 2020/21 | Aerator Renewal | \$78,000.00 |
| | Tekapo | Sewer | 2024/25 | Desludge Oxidation Ponds | \$150,000.00 |
| | Tekapo | Sewer | 2025/26 | Pumps replacements-Sealy & Domain | \$132,000.00 |
| | Twizel | Sewer | 2019/20 | Consent Renewal | \$60,000.00 |
| | Twizel | Sewer | 2019/20 | Consolidate Disposal | \$800,000.00 |
| | Twizel | Sewer | 2023/24 | Upsize Rising Main | \$300,000.00 |
| | Twizel | Sewer | 2026/27 | Pump Renewal – Mackenzie Park | \$50,000.00 |
| Water Supply | | | | | |
| | Burkes Pass | Water | 2031/32 | Consent Renewal | \$50,000.00 |
| | Fairlie | Water | 2018/19 | Treatment | \$1,000,000.00 |
| | Fairlie | Water | 2019/20 to 2022/23 | Pipeline Renewals | \$120,000.00pa |



| Activity | Town | Area | Year | Work Type | Cost (2018) |
|------------|----------|------------|--------------------|---------------------------------------|--------------------|
| | Fairlie | Water | 2022/23 | Eversley Reserve Upsize water mains | \$148,000.00 |
| | Fairlie | Water | 2025/26 | New Reservoir | \$1,500,000.00 |
| | Tekapo | Water | 2029/30 | Rebuild Headworks | \$90,000.00 |
| | Tekapo | Water | 2031/32 | Pipeline Renewals | \$100,000.00 |
| | Tekapo | Water | 2032/33 | Consent Renewal | \$50,000.00 |
| | Tekapo | Water | 2036/37 | Pipeline Renewals | \$120,000.00 |
| | Twizel | Water | 2018/19 | Bore Meters | \$70,000.00 |
| | Twizel | Water | 2018/19 to 2035/36 | Pipeline Replacements | \$220,000.00pa |
| | Twizel | Water | 2018/19 | Connect Pukaki Airport to Twizel | \$200,000.00 |
| Stormwater | | | | | |
| | Fairlie | Stormwater | 2022/23 | Treatment | \$50,000.00 |
| | Tekapo | Stormwater | 2022/23 | Treatment | \$100,000.00 |
| | Twizel | Stormwater | 2023/24 | Treatment | \$50,000.00 |
| | | | | | |
| Roading | | | | | |
| | District | Roading | Annual | Resurfacing | \$500,00.00 pa |
| | District | Roading | Annual | Un-sealed Roads Maintenance Metalling | \$650,000.00pa |
| | Council | Roading | Annual | Low Cost Low Risk Projects | \$300,000.00 |
| | Council | Roading | Annually | Transportation Strategy Projects - | \$500,000.00pa ave |